

Transcript of the Sheku Bayoh Inquiry

Thursday, 27 June 2024.

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(10.03 am)

LORD BRACADALE: Good morning. I wish to make a short statement in order to put a matter on public record.

The next witness is Deborah Coles. Core participants and others will recall that at the preliminary hearing when I introduced my assessor Raju Bhatt, I mentioned that as a solicitor he had over many years represented families who had lost members through death in custody.

In addition, he had been a member of various review groups and panels. Given the nature of his involvement in that type of work, Mr Bhatt knows Deborah Coles and has had a professional relationship with her and Inquest over the years.

Could we now have the witness in?

Good morning, Ms Coles?

A. Good morning.

LORD BRACADALE: Would you raise your hands and say the words of the oath.

A. Sorry, I was going to affirm, please.

LORD BRACADALE: You wish to affirm, certainly. Will you say these words after me.

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1 Evidence of DEBORAH COLES (AFFIRMED)

2 LORD BRACADALE: Ms Grahame.

3 MS GRAHAME: Thank you.

4 Examination-in-chief by MS GRAHAME

5 MS GRAHAME: Good morning, Ms Coles. You are Deborah Coles?

6 A. I am.

7 Q. May I ask what age you are?

8 A. 61.

9 Q. And you are the executive director of Inquest based in
10 London, as I understand it?

11 A. Yes, that's correct.

12 Q. And you have held that particular post in Inquest since
13 around February 2017; is that right?

14 A. Yes, prior to that I was codirector and prior to that
15 I was somewhat bizarrely named joint organiser.

16 Q. Right. No doubt a very busy job?

17 A. Yes, indeed.

18 Q. And I understand you have worked for Inquest since 1989;
19 is that correct?

20 A. Correct.

21 Q. And they are a charity?

22 A. Yes.

23 Q. Now, my understanding, and please correct me if I'm
24 wrong, is that there is no similar organisation in
25 Scotland to Inquest that families of bereaved people

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1 could attend or seek advice from and actually in the UK
2 Inquest is unique in the role that they play?

3 A. That's correct.

4 Q. Before I ask you about your contact with the inquiry and
5 your statements and your work with Inquest and
6 involvement with the family of Mr Bayoh, am I right in
7 saying that you would like to say just a few words at
8 the outset and you have sought the permission of the
9 Chair to do so?

10 A. That's right.

11 Q. Would you like to take an opportunity now to say
12 something?

13 A. Yes. As everybody is aware, I have known the family of
14 Sheku since his passing, but I wanted to take this
15 opportunity to pay my respect and honour the family for
16 their courage and commitment to finding out the truth
17 about how Sheku died.

18 I know from my work the real emotional and physical
19 toll that this plays on families, not least when a
20 process lasts many, many years and and how it disrupts
21 family life, careers, and the fact that they have
22 attended this Inquiry every single day of this hearing
23 I think is a real testament to their love for Sheku and
24 I felt it was very important I had the chance to share
25 that.

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1 Q. Thank you very much.

2 Can I begin, first of all, by looking at your
3 contact with the inquiry. I'm aware that you have
4 attended some previous hearings and watched some
5 evidence and you may then be aware that there is a blue
6 folder sitting in front of you on the desk.

7 A. Yes.

8 Q. And you may have heard me speak to other witnesses about
9 the blue folder.

10 Now, you have provided two statements to the
11 Inquiry, which I'm going to come onto in a moment, but
12 we're aware that some witnesses prefer to have a hard
13 copy in front of them.

14 A. Yes.

15 Q. And if you're one of those witnesses then, please, feel
16 free to use those hard copies in any way that you wish
17 to do so. If you want to scribble on them, if you want
18 to look through them, they're yours and for your use
19 during your evidence today.

20 A. Thank you.

21 Q. As you will have seen with previous hearings, when I
22 have a part of your statement I would like to refer you
23 to, it will come up on the screen in front of you and if
24 there's anything that you think I should also be looking
25 at in addition, please let me know what the paragraph

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1 number is and we'll have it on here. If we don't have a
2 document that you would find helpful, we will try and
3 get it at the next break or we'll try and get it over
4 lunch.

5 A. Yes.

6 Q. Can we look first of all at the first statement you gave
7 to the Inquiry. I think initially there was what we are
8 calling a Rule 8 request which was a written request
9 from the Inquiry for you to prepare a written response
10 to the inquiry. I will call that your first statement,
11 if I may, and the request is SBPI 00592, and we can see
12 that on the screen. That was the list of questions that
13 you were sent.

14 A. Hm-hmm.

15 Q. And then your response is SBPI 00366 and we'll see that
16 coming up on the screen. So that was your first
17 response there in light of the response request from the
18 Inquiry.

19 And if we look at this, first of all, you will see
20 on the final page that it was signed on
21 14 September 2023.

22 A. Yes.

23 Q. And we look at the last page. There we are. Now, this
24 is the final page, but am I right in saying every page
25 was signed by you?

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- 1 A. Yes.
- 2 Q. Now, we have a redacted copy, so your signature isn't on
3 screen, but your own copy should have your signature?
- 4 A. Yes, indeed, it does.
- 5 Q. And the date of signature is 14 September 2023.
- 6 A. Yes.
- 7 Q. Now, that's 40 pages long and if we go back to the top,
8 I'll just summarise that the format of this is that we
9 identified a number of themes that we were particularly
10 interested in asking you about and you've gone through
11 those commenting.
- 12 A. Yes.
- 13 Q. You've added in quotations from families that you've
14 dealt with over the years. I think you have a section
15 for each topic called the "The Family Voice".
- 16 A. Hm-hmm.
- 17 Q. And are these actual quotations from families you have
18 dealt with in Inquest over the years?
- 19 A. Yes, and they will largely have come from family
20 listening days that we will have been commissioned to
21 hold on behalf of different organisations or different
22 government commissioned reviews, for example, the review
23 conducted by Lady Angiolini.
- 24 Q. Now, we've heard from Lady Angiolini last week and she
25 told us about the family listening days that were

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1 conducted as part of one of her reports. Could you tell
2 us just a little bit about how you organise those and
3 what the format is?

4 A. Yes, I mean in the context of the Angiolini Review we
5 were commissioned by the Home Office -- well, as part of
6 the review, to hold family listening days. And these
7 are days that have been designed to bring together a
8 group of bereaved families to share their experiences of
9 the investigation and inquest processes that follow
10 deaths and if I talk specifically about the
11 Angiolini Review, that would have been deaths in police
12 custody and following police contact. So those families
13 are brought together and then they are taken through the
14 journey pre police contact, post death, and then through
15 the investigation systems and then either the inquest or
16 in the unusual event there's any other legal action.

17 And the whole purpose behind them is to hear direct
18 family testimony about their experiences, but also
19 families' ideas for change, how processes could be
20 improved, any examples of good practice. So they are
21 very much family testimony and then they are -- those
22 days are written up into reports which are then made
23 public and for the Angiolini Review I think that the two
24 days we held very much informed the recommendations that
25 she made, particularly around family experience,

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1 treatment of families, but also about the investigation
2 systems.

3 Q. And so in the Angiolini Report I think, which is the
4 Death in Custody Report from 2017, the family listening
5 days formed -- the record of that formed an appendix to
6 her report?

7 A. Correct.

8 Q. And we've heard about that and for you your statement,
9 which we see on the screen, "The Family Voices", with
10 quotation marks, that will contain similar quotations
11 and remarks made by families who have been in this
12 situation?

13 A. Yes. There will also be quotes from a family listening
14 day that we ran for what was then the Independent Police
15 Complaints Commission. So what I tried to do in the
16 statement is draw out quotations from families that I
17 thought would assist in documenting their experiences
18 and their suggestions for change.

19 Q. Whatever the topic we've asked you to give your
20 statement on --

21 A. Yes.

22 Q. -- you've sought statements and quotations from family
23 members and the Chair can have regard to that as well?

24 A. Yes.

25 Q. Thank you. And then you've also in this statement given

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1 us a section called "Best Practice" and I'm interested
2 in the main aim that you had in providing that section?

3 A. I suppose when I was considering how this statement
4 could best assist the Inquiry, it was to draw on my
5 experience of this work and my involvement in other
6 reviews and inquiries and to try and ensure that I used
7 that expertise to help inform this Inquiry consider what
8 recommendations the Chair might like to make to, I
9 suppose, draw on what we know has gone wrong in the
10 past, but also what we know can best work, particularly
11 around the treatment of bereaved people and also for
12 more effective investigations and accountability.

13 Q. The best practice section will reflect the learning from
14 the families by Inquest and will reflect possible
15 changes that could be implemented to assist families,
16 make life easier for them, to provide them with support,
17 minimise some of the issues that they've had?

18 A. Yes, I mean I think I would say not just from families
19 and their testimony, but also Inquest's long-standing
20 work with families and our overview of the investigation
21 and Inquest and indeed, more recently, observations of
22 fatal accident inquiries in Scotland so it's a
23 combination of that experience.

24 Q. And Inquest, as I understand it, are an organisation
25 that has 40 years' experience of these matters, is that

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1 you?

2 A. That's true, yes.

3 Q. And can I ask you to confirm that the contents of this
4 statement that we see on the screen are true and you've
5 endeavored to be as accurate as possible in the contents
6 that you've provided for the Chair?

7 A. Absolutely. Just one thing I have noticed is that this
8 statement was signed in September 2023 when I was still
9 a member of the cross-government sponsored Independent
10 Advisory Panel on Deaths in Custody and my third term of
11 office on that panel concluded at the end of last year,
12 so I am no longer on that, just for accuracy's sake.

13 Q. We'll come on to that in a moment, but that was the
14 position when it was signed?

15 A. Yes.

16 Q. And can I confirm with you that you understand that this
17 statement may form part of the evidence available to
18 the Chair to consider and it will be published on
19 the Inquiry's website at the conclusion of your
20 evidence?

21 A. Yes.

22 Q. Thank you. Can I look at your second statement, please.
23 Now, the request was SBPI 00591 and that was sent to
24 you. There we are. That's the questions that were
25 sent, and then the actual second statement, if I can

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1 call it that, or the response to the Rule 8 request is
2 SBPI 00607.

3 And you'll see that this is headed up "Expert
4 Witnesses Statement, Deborah Coles," and if we move down
5 a page, it was taken by the Inquiry team on 25 and
6 30 April this year. Do you recognise this statement?

7 A. Yes.

8 Q. Okay. And if we look at the last page, it's 56 pages
9 long, and, again, we have a redacted version so your
10 signature is not appearing on the screen, but you have a
11 hard copy in the folder and that was signed by you on
12 23 May 2024.

13 And if we could look at the final paragraph, 177,
14 this says:

15 "I believe the facts stated in this witness
16 statement are true. I understand that this statement
17 may form part of the evidence before the Inquiry and be
18 published on the Inquiry's website."

19 A. Yes.

20 Q. And you understood that to be the case when you signed
21 it?

22 A. Yes.

23 Q. Thank you.

24 Can I turn to your work now with Inquest, please.
25 We've -- you've explained it's a charity. Please

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1 correct me if I'm wrong, are Inquest the only charity
2 providing expertise on State-related deaths under
3 investigation to bereaved people, lawyers, advice and
4 support agencies, the media and parliamentarians?

5 A. Yes.

6 Q. So you're providing advice and support, if required, to
7 those individuals or organisations?

8 A. Yes. So we have a casework team who work directly with
9 families after deaths in custody and detention, so that
10 includes police, prison, mental health settings,
11 immigration settings, learning disability settings, as
12 well as we're involved with some of the families who
13 were bereaved after the Grenfell Tower fire. And so
14 that's direct casework support. And then we also
15 have -- we do policy and campaigning work for change.

16 Q. Right, thank you.

17 Can we look at SBPI 00366, and this is your first
18 statement. Now, if we could look at paragraphs 7, 8 and
19 9, let's start with 7 and I think you gave us a summary
20 of the work that Inquest do. 7:

21 "We work with bereaved families from the outset,
22 supporting them through post-death investigation
23 processes. We coordinate a national network of over 400
24 lawyers, the Inquest Lawyers Group (ILG), who providing
25 specialist legal representation for bereaved families.

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1 We hold regular roundtable meetings between ILG members
2 and investigative bodies to inform discussions around
3 best practice and raise issues of concern. This
4 includes regular meetings with investigation bodies and
5 that includes the Prisons and Probation Ombudsman, the
6 Independent Office of Police Conduct and other relevant
7 stakeholders, including His Majesty's Inspectorate of
8 Prisons, the Chief Coroner and the Crown Prosecution
9 Service."

10 And is that part of what you described as your
11 direct casework and support?

12 A. Yes, the direct casework and support obviously for
13 bereaved families, but then the policy work we do
14 involving the regular meetings with the organisations.

15 Q. With the organisations, thank you. And paragraph 8, if
16 we can just move down the page:

17 "Our specialist casework service gives Inquest a
18 unique perspective on the operation of the post-death
19 investigative system. This overview enables us to
20 identify systematic issues arising from deaths and the
21 way they are investigated and understand how
22 recommendations arising from individual deaths are
23 followed up and changes made, both at a local and
24 national level."

25 And we know that you're based in London?

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1 A. Yes.

2 Q. And do you work primarily in England and Wales?

3 A. Primarily, yes.

4 Q. But you have had some experience of work or cases
5 involving Scotland?

6 A. Yes.

7 Q. And you've said this is a unique perspective. As at
8 today's date, are you aware of any other charity that
9 fulfills this role that Inquest does?

10 A. No.

11 Q. None. And paragraph 9:

12 "In addition, our focus on deaths in custody and
13 detention means Inquest holds knowledge on the operation
14 of detention systems. Our knowledge and experience is
15 extensive, detailed and evidence-based going back four
16 decades. Inquest's policy work and casework situates
17 deaths in their broader social and political context.
18 For example, we have carried out thematic areas of work
19 on deaths in women's prisons, deaths of children and
20 young people, deaths of black and racialised people in
21 prison and following police contact, deaths in
22 immigration detention, and deaths in mental health
23 settings. Our research shows that State-related deaths
24 are not just isolated individual tragedies, but in part
25 related to historic and systemic issues, such as

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1 structural racism, discrimination and other concerns
2 such as inequality and poverty."

3 In this inquiry we're primarily interested in the
4 death of a black man, as you know, Mr Bayoh, who died on
5 3 May 2015 and that was following police contact. You
6 have talked here about thematic areas of work in
7 relation to deaths of black people following police
8 contact. Can you explain what you mean by "thematic
9 work"?

10 A. Yes, I mean I think one of the benefits of an
11 organisation not only going back four decades, but that
12 has the day-to-day work with families is that we are
13 able to both look back and looked at present day, so
14 that has enabled us to identify through our casework,
15 our statistical monitoring trends and patterns. And so
16 from when I started in really doing this work in the
17 early nineties, we were aware of a pattern of deaths of
18 black people, particularly black men, who were dying
19 after being restrained by police officers and so that
20 has always remained an organisational priority and has
21 enabled us to conduct thematic work and by that I mean
22 using the evidence that we've gleaned from the
23 investigations and primarily inquests in order to
24 identify systematic issues that came out of those
25 individual cases.

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1 And I think the important point there is the point
2 that I make about the fact that of course for families
3 these are individual tragedies, but as an organisation
4 we're able to look at them in a broader context and show
5 that they are systematic, that there is an ongoing
6 pattern and a pattern that has been going back decades.

7 Q. Thank you. And we'll come on to those patterns later
8 today.

9 A. Yes.

10 Q. Can I say from reading this paragraph, is it fair to say
11 that you work with families of those who have died who
12 are of all races or is it simply just black people.

13 A. Oh, no. I mean absolutely our work cuts across race,
14 gender, disability. I mean it's when you consider the
15 nature of the work that we do, particularly on deaths in
16 custody and detention, it affects all communities, but
17 I think it's important probably to say that some of the
18 concerns we have raise particular concerns about the
19 treatment of people from particular communities, so the
20 relevance of race, the relevance of class and gender is
21 felt in our work and in the thematic areas that we have
22 chosen to delve into more deeply.

23 Q. Thank you. I think obviously our interest primarily is
24 in relation to the death of a black man.

25 A. Yes.

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1 Q. And so it will be against that context that I ask you
2 questions today.

3 A. Absolutely, yes.

4 Q. Now, you mentioned a moment ago that you had been a
5 member of the cross-government sponsored Independent
6 Advisory Panel for Deaths in Custody. That's quite a
7 mouthful. Did I get that correct?

8 A. It is, the IAP.

9 Q. Could you help me understand the work of that cross
10 party?

11 A. Yes, so this was a public appointment that had to be
12 approved by the Secretary State for Justice, of which
13 there have been many in the period that I was on the
14 IAP, but effectively the role of that panel was to give
15 advice to ministers, particularly concerning, you know,
16 the prevention of deaths in custody so that cut across
17 deaths in police, prison and mental health detention.

18 And we were a panel that met regularly, carried out
19 particular pieces of research, would give evidence to
20 conferences and, as part of that, there were a
21 particular review -- I mean albeit this is about prison,
22 but Lord Harris, who was one of the chairs of the IAP,
23 conducted a review of deaths of children and young
24 people in prison, so I was involved in that review. But
25 effectively it was to try and take forward some of the

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1 issues raised by deaths in custody and the panel members
2 were from a broad rang of professions, pathologist,
3 academics, lawyers and myself.

4 And so I think most relevant probably to
5 this Inquiry is that obviously deaths in police custody
6 and following police contact was one of the thematic
7 areas that the panel looked at.

8 Q. And was that in your capacity as now the director of
9 Inquest?

10 A. Yes. I mean I was director of Inquest, but it was a
11 public appointment so it was something I did as well as
12 my --

13 Q. So it was actually a public appointment of you as an
14 individual?

15 A. Yes.

16 Q. Now I understand in addition to information that you
17 have given the Chair in your statements, that you may
18 also have a CV which provides more detail?

19 A. Yes, I have a CV which I can make available, absolutely.

20 Q. I wondered if you would be willing to make that
21 available to the Chair?

22 A. Of course, yes.

23 Q. Thank you very much. The Inquiry team will be in touch
24 with you in that regard.

25 Now, as well as the cross-party work you have been

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1 telling us about, you have also mentioned the Death in
2 Custody Report by Lady Angiolini, as she now is.

3 A. Yes.

4 Q. And you've told us about the listening days. I also
5 noted in your statement 607 at paragraph 57 that Inquest
6 have also worked in relation to matters that come before
7 the United Nations?

8 A. Yes.

9 Q. And I think here you've talked about submissions that
10 Inquest have made to the UN on data in deaths in
11 custody?

12 A. Hm-hmm.

13 Q. And I think they're listed here in this paragraph.
14 There is a submission on systematic racism in
15 December 2002, in relation to independent expert
16 mechanism to advance racial justice and equality and
17 that was in the context of law enforcement in May 2022
18 and the Inquest submission to the United Nations Special
19 Rapporteur on extrajudicial, summary and arbitrary
20 executions on the investigation documentation and
21 prevention of deaths in custody in the criminal justice
22 context from March of last year.

23 Can you tell us a little about these submissions?

24 A. Yes, and in fact, just looking at that, it reminds me
25 and I can't remember if it's in any of my statements

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1 that previously we have also given evidence to the
2 United Nations Third Committee, which is the committee
3 on the elimination of racial discrimination and that one
4 of the early submissions we made was back in the early
5 nineties and it was particularly around the fact that
6 there was no available data on deaths in police custody,
7 disaggregated by race and ethnicity. I mean that's
8 quite an old report, but it's relevant in this context.

9 And we have had a long-standing period of engagement
10 with the United Nations and I have previously given
11 evidence on concerns around deaths of black people in
12 and following police contact. And so we keep a watching
13 brief on when they were doing various inquiries and
14 reviews and try, where capacity allows, to inform those
15 reviews. And this section particularly refers to,
16 I think, the question I was asked about data and the
17 importance of good quality data.

18 Q. Thank you. And although you said the submissions, the
19 evidence you provided in the nineties was old in
20 relation to data, is that something that you consider
21 the Chair might find useful?

22 A. Yes, I'll dig that out.

23 Q. Would you be able to provide us with that?

24 A. Yes.

25 Q. Thank you. Certainly we have asked a number of

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1 witnesses questions about data and issues with data and
2 it may be of interest to the Chair to see what you were
3 saying in the nineties.

4 Can I move on then, please, and ask you about your
5 prior involvement with the family?

6 A. Yes.

7 Q. I think it's correct to say that in 2015, for the family
8 of Mr Bayoh, if they were seeking support or guidance of
9 any description, there were two options. One to
10 instruct their own solicitor, but one who would be
11 willing to give pro bono advice, because as I understand
12 the position there's no legal aid provided?

13 A. Yes.

14 Q. And the other would be to come to and make contact with
15 Inquest in London, because at that stage there was no
16 charity available in Scotland. And I think you've
17 explained that was certainly the position in regard to
18 other charities today. Does that remain the position
19 today for families who are looking for support in a
20 situation such as this for a bereaved family? Do those
21 remain the two options, either to come Inquest or to
22 seek a lawyer who would do it pro bono?

23 A. Yes, but it also -- I suppose it also begs the question
24 of whether or not those families have even been informed
25 of their rights to seek legal representation and I think

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1 that's one of my concerns is that that complete gap in
2 advice and support, you know, in those very early days
3 about what families' legal rights are in these processes
4 and certainly in Scotland, I'm very conscious that there
5 is an absence of any organisation like ours. And to be
6 perfectly honest, it's a question of luck as to whether
7 or not families may find out about our organisation or
8 not.

9 A lot of families in the England and Wales context
10 will just Google "Inquest" because they might have been
11 told that at some point there will be an inquest and of
12 course we pop up, but that I think is something that
13 Lady Angiolini made very clear in her report that, you
14 know, when something catastrophic happens that a family
15 of course have never experienced before, the thing that
16 they need is, you know, proper advice and support about
17 what the processes are going to be and it's not a
18 question, as she very well put it I think in her review,
19 it's not a question of tea and sympathy, it's about
20 practical advice and information about your rights in
21 the process and what is going to happen.

22 So it's fair to say that at the moment it is really
23 lacking in the Scottish jurisdiction I think.

24 Q. In England and Wales, is there a body or an organisation
25 that is under an obligation to advise families in this

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- 1 situation that they can seek legal advice?
- 2 A. Did you say obligation?
- 3 Q. Is there an organisation with an obligation to advise
4 families along those lines?
- 5 A. No, not an obligation, but I mean I think best practice
6 it is assumed that those bodies who are conducting
7 investigations should tell families what their rights in
8 the process are. And now I think, you know, following a
9 lot of work by families and by Inquest, there are
10 organisations who have leaflets that take them through
11 the process, but also will give information on
12 organisations that can help. So obviously Inquest, as
13 you have already said, is unique in the sense we, you
14 know, that's what we're there for, but also other
15 bereavement organisations or organisations that might
16 help with some of the post-death processes that families
17 have to go through.
- 18 Q. Right. And are you aware of any organisation that has
19 not necessarily an obligation, given what you said, but
20 a practice of providing families in that situation with
21 that advice?
- 22 A. In Scotland?
- 23 Q. In Scotland.
- 24 A. No, and I mean when I was doing my kind of scoping work
25 looking at the situation in Scotland, I conducted some

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1 desk research and found it extremely difficult to find
2 out any information and in fact you just kind of -- the
3 delights of kind of Google searches is you find yourself
4 going from website to website, but ending up nowhere.
5 So I felt, and I think I addressed this in my first
6 statement in terms of best practice, what I felt could
7 be done to alleviate that information deficit really
8 I would call it.

9 Q. Thank you. Sticking with the meetings you have had with
10 the family, you have addressed this in both of your
11 statements --

12 A. Hm-hmm.

13 Q. -- in some detail. Let's look at those for the moment.
14 The first one, 366, if we could look at paragraph 12,
15 and you explained that you were contacted by
16 Aamer Anwar, solicitor, a few days after the death of
17 Sheku Bayoh:

18 "... who was aware of my work at Inquest on other
19 restraint-related deaths following police contact. We
20 have over 400 lawyers in our Inquest lawyers group who
21 benefit from our extensive resources and information and
22 Aamer joined this network in 2015."

23 And that was the year Mr Bayoh died?

24 A. Yes.

25 Q. "In the absence of any similar organisation in Scotland

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1 with expertise in this area and with no funding
2 available for legal representation, I supplied as much
3 information and resources on restraint-related deaths
4 and Article 2 investigations to assist the legal team."

5 A. Correct.

6 Q. "In the first instance, I advised on the importance of a
7 second postmortem and the expertise in this area of
8 pathologist Nat Carey and Dr Maurice Lipsedge."

9 And we have had the benefit of both those
10 gentlemen's evidence. And at 13 you say:

11 "I attended several meetings with family members to
12 share my experience and offer ongoing support through
13 what I knew would be a protracted and complex legal
14 process. I attended meetings with the family's counsel
15 and shared a variety of resources to assist them in
16 their background research."

17 So was this a number of meetings where you met with
18 the lawyers, the legal representatives, solicitor and
19 counsel for the family?

20 A. Yes.

21 Q. And was that part of the support that Inquest give to
22 families who are bereaved?

23 A. Yes, and I mean I think in particular Aamer Anwar
24 contacted me because he was aware of the fact that
25 Inquest had worked on a series of restraint-related

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1 deaths previously and I was very keen to share my advice
2 and expertise at that early stage, particularly because
3 I was conscious about the importance of trying to get
4 the information and things done properly from the outset
5 to avoid any potential problems moving forward and
6 certainly the issue of a second postmortem and ensuring
7 that there was a pathologist with experience of
8 conducting postmortems into restraint-related deaths and
9 I felt that that was really, really critical in those
10 early stages.

11 Q. Thank you. And then do we see at paragraph 14 that you
12 also mention attending a meeting with the PIRC?

13 A. Yes.

14 Q. The Lord Advocate, Frank Mulholland, the Crown Office
15 and James Wolffe, the second Lord Advocate involved:

16 "All of whom welcomed meeting me because of my
17 knowledge in this area. It became clear to me that
18 there were real concerns with the rigour and
19 independence of the PIRC investigation and the very
20 limited scope of any subsequent fatal accident inquiry.
21 I worked with the family and their legal team to develop
22 arguments for why the seriousness and complexity of
23 Sheku Bayoh's death warranted a statutorily public
24 inquiry with a broad term of reference. This involved
25 meetings with the then Justice Secretary Hamza Yusuf and

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1 First Minister Nicola Sturgeon. I have also shared my
2 experience on restraint-related deaths and their broader
3 context to public meetings and the media."

4 So you refer to a number of meetings in this
5 paragraph --

6 A. Yes.

7 Q. -- with a number of different individuals or
8 organisations. And is this the type of support that you
9 provide in Inquest to families?

10 A. Yes, I mean it's obviously all dependent on capacity and
11 resources but, you know, I was very conscious that this
12 was, you know, an extremely important death that needed
13 robust scrutiny and given that I had started doing a wee
14 bit of kind of scoping within Scotland, it felt
15 important to put in that time and resource. But
16 clearly, and I think it's important to say, I am based
17 in London and being the CEO of an organisation involves
18 a lot of other work, so my involvement had to be
19 balanced against the demands of the organisation.

20 Q. Now, I think you have mentioned scoping in Scotland.

21 A. Yes.

22 Q. And you mention this in one of your statements.

23 A. Hm-hmm.

24 Q. Could you explain to the Chair a little about that work
25 that you were doing in Scotland?

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1 A. Yes, I mean initially Inquest and I was contacted by the
2 Scottish Government who were conducting a review of how
3 deaths in mental health settings were investigated and I
4 was asked to come and give evidence. I believe it was
5 the section -- I think it's called the Section 37
6 Review. I'm sure I'll be corrected. It's in my
7 statement.

8 And I became and this -- the
9 Mental Welfare Commission were also at that time
10 conducting some research and looking at how they, as
11 the Commission, were working with families and so I was
12 invited to come up and, you know, share my expertise,
13 you know, which I indeed did. And through that I became
14 more interested in how the investigation and FAI process
15 worked and around that time, not only was I contacted by
16 Aamer Anwar, we were also contacted by the family of
17 Katie Allan, who was a 21-year-old young woman who died
18 in Polmont Young Offenders' Institution and she
19 contacted Inquest so I was able to refer her to Aamer
20 Anwar.

21 And so from a kind of initial, you know, focus I
22 managed to get some funding to do some more scoping
23 looking at the different processes operating in Scotland
24 and, in particular, looking at families' experiences and
25 also families' access to justice, which was how I was

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1 able to, you know, make my observations within my
2 statements about, you know, the lack of any similar
3 organisation, but also the difficulty that families have
4 in trying to find out what their legal rights are and
5 their ability to properly, effectively participate in
6 the processes that follow a death.

7 Q. And you have mentioned funding, as a charity, does
8 Inquest rely on funding being provided?

9 A. Yes, we don't take any State funding, because our
10 independence is important, so we are funded entirely by
11 trusts and foundations and also donations. That being
12 said obviously, you know, when I was appointed as the
13 special advisor to Lady Elish Angiolini, I was paid from
14 the review for my time and my expertise on that review,
15 but we are a charity and so we are funded entirely by
16 trusts and foundations and that is a challenging role
17 because fund-raising is not easy, not least at the
18 moment.

19 Q. Thank you. And then if we could move on to your second
20 statement, 607 and if we could look at paragraph 3,
21 first of all. I think --

22 A. Yes.

23 Q. -- you were referred to -- we have heard evidence from
24 Lindsey Miller, she's within Crown Office, and she
25 mentioned three meetings in Crown Office between the

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1 Crown Office and Aamer Anwar, at which you were present.

2 That was July 2015, 15 October 2015 and October 2018.

3 And does that accord with your memory of --

4 A. Yes.

5 Q. -- the meetings?

6 A. Yes.

7 Q. And then if we could look at paragraph 14, and you
8 provide some further detail about these meetings:

9 "I know there was a meeting I attended with
10 Frank Mulholland... "

11 A. Yes.

12 Q. "... when he was Lord Advocate. I thought that was an
13 extremely productive and positive meeting. I distinctly
14 remember being surprised and really welcoming the
15 openness and seriousness with which the Lord Advocate
16 listened to what we had to say. I had the opportunity
17 to talk about my experience of similar deaths in England
18 and Wales and was listened to really carefully. At that
19 time, there were already real concerns about the way in
20 which the investigation was being carried out. My
21 understanding of the evidence we've heard at this
22 inquiry is that at that time that Lord Mulholland was
23 Lord Advocate, the investigation was being carried out
24 by PIRC."

25 Does that accord --

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1 A. Yes.

2 Q. -- with your recollection?

3 A. Yes.

4 Q. "My recollection is that there was a commitment from
5 him, Frank Mulholland, to ensure that this was a very
6 far-reaching inquiry. The very fact that we had an
7 audience with the Lord Advocate at such an early stage
8 to me gave me quite a lot confidence and made me feel
9 quite reassured that somebody of such legal seniority
10 was taking on what we all had to say with seriousness.
11 The very fact that he met with the family that was
12 extremely important and good practice."

13 And I'm interested in your comment about how
14 positive -- you describe this meeting in a positive way
15 and you describe it as extremely important and good
16 practice?

17 A. Yes.

18 Q. Can you help the Chair understand how this very positive
19 approach, what impact that had on the family at the
20 time?

21 A. I mean I think the family felt listened to, I felt that
22 they had trust and confidence in his commitment as
23 Lord Advocate to ensuring that this was a robust and,
24 you know, far-reaching inquiry and I certainly felt that
25 as well. You know, we -- I recall we sat around the

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1 table and we were given enough time to actually talk
2 through what all the different concerns were. I felt
3 that I was treated with real respect about, you know, my
4 experience, that I was listened to, and I think we all
5 came away thinking, well, this made us all feel that
6 perhaps there was going to be the investigation that
7 such a serious death warranted.

8 Q. And you've talked about being aware of concerns or you
9 describe them as already real concerns --

10 A. Yes.

11 Q. -- about the PIRC investigation, but you've also said
12 the family maintained trust and confidence in the
13 process itself?

14 A. Well, I think Frank Mulholland was extremely open and
15 listened really carefully and gave the family a real
16 opportunity to talk through what their concerns were.
17 And, you know, for somebody that, you know, was coming
18 from the England and Wales jurisdiction to have an
19 audience with the Lord Advocate, for me felt extremely
20 positive and gave us all reassurance, but sadly that was
21 not then subsequently met.

22 Q. Can we look at the next paragraph where you describe the
23 change:

24 "I'm asked if I have any further comments to make
25 about at the meetings I attended with the Crown Office

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1 or Lords Advocate. Much later down the line, on
2 23 October 2018, my notes say I was at a follow-up
3 meeting with the next Lord Advocate, James Wolffe, and
4 the family and their lawyers. My role in these meetings
5 would always be to listen, but also to add my thoughts
6 where I felt I had something useful to say. It was my
7 expertise and understanding of investigations into these
8 deaths over three decades that added value to those
9 meetings, because I could compare my experience of
10 similar deaths and how investigations were carried out
11 to encourage best practice and to try to avoid a repeat
12 of investigations I have been involved in that have gone
13 wrong. There was enough good practice to be able to
14 help inform the approach that the relevant authorities
15 were taking. As the meetings went along, it was
16 becoming increasingly clear that this was not going to
17 be the robust independent investigation that we had
18 hoped for and was committed to following the meeting
19 with the previous Lord Advocate Frank Mulholland."

20 And I'm interested in the final of this paragraph

21 15:

22 "It became increasingly clear that this was not
23 going to be the robust independent investigation that we
24 had hoped for."

25 Can you explain to the Chair why there was this

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1 change, what happened?

2 A. I mean I think from recollection there was certainly a
3 lot of defensiveness from the PIRC and from the
4 Crown Office in response to the concerns that were being
5 raised. I had said very early on at one of the first
6 PIRC meetings the importance of ensuring that there was,
7 you know, a proper pathologist with expertise appointed
8 and was then extremely concerned to hear that the
9 instruction had been to Steven Karch. And I was very
10 clear in, you know, what I said about that and I had
11 already explained that we had concerns about his
12 approach to restraint-related deaths, particularly about
13 he as a proponent of excited delirium.

14 There was also I think I was told that I should --
15 when I was raising concerns, I was told that I should be
16 reassured that the PIRC were taking advice from what was
17 then the Independent Police Complaints Commission, now
18 the IOPC, and, to be frank, that didn't reassure, but
19 rather concerned me, because, you know, we had at that
20 time ongoing discussions both as Inquest, but also with
21 our Inquest lawyers group, about concerns with the way
22 in which the IPCC were conducting investigations at that
23 time.

24 And what I had always tried to do in any of these
25 meetings was to try and use my experience to help avoid

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1 the mistakes that I had seen from previous cases in the
2 past. That was my role, you know. I mean, you know, to
3 be clear, I'm not a lawyer, but I do have considerable
4 experience in these investigations going back many, many
5 years. So I was there to try and just assist and, you
6 know, and I believe I was professional in doing that,
7 but I think increasingly what I felt was the legitimate
8 concerns that were being raised by the family, by their
9 lawyer, and by myself were just met with a lack of
10 interest, a lack of seriousness and lack of
11 defensiveness and I think that characterised my
12 experience moving forward, which was in such sharp
13 contrast to what we had experienced with
14 Frank Mulholland.

15 You know, that was such a good -- it was such a good
16 meeting and it did inspire confidence and so therefore
17 there was a real disconnect between that and the kind of
18 aspirations that he had for the investigations and then
19 what subsequently followed. And of course it was then
20 not helped by some of the kind of misinformation that
21 was then, you know, appearing in the media.

22 Q. Well, you've described how the differences in the way
23 the meetings were handled between Frank Mulholland and
24 James Wolffe had an impact?

25 A. Yes.

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1 Q. Looking back now, can you think of any ways where that
2 second meeting or the meeting you had with James Wolffe
3 could have been better handled to maintain what had been
4 a very positive approach at the outset?

5 A. Well, I mean I think -- I think by that time, I mean if
6 I'm recalling the right meeting, if I kind of remember
7 correctly, there was just -- there was just so much
8 evidence that that robust investigation that we had all
9 hoped was simply not -- was simply not happening. And
10 I would say what, you know, if -- I think if we had all
11 been listened to and I think if, you know, expertise had
12 been sought from the right people, and I think it's fair
13 to say that the PIRC were given ample information about
14 who they could consult with, who they could instruct,
15 I think had that -- had they approached meeting --

16 I mean, for example, at one of the meetings I was
17 told, oh, well, you know, the fatal accident inquiry,
18 that will be the opportunity to, you know, to find out
19 more or to explore these areas in more detail. And that
20 to me suggested that they had already decided that this
21 was not going to be an investigation that resulted in
22 any criminal prosecution. It was almost that the
23 decision had been made that this would be an
24 investigation and then it would end up being a fatal
25 accident inquiry. And I think that demonstrated to me

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1 almost that preconceptions about the fact that this was
2 an investigation that was going to be carried out and
3 then it would end up in a fatal accident inquiry.

4 And that kind of institution unwillingness to
5 consider whether or not the evidence that they were
6 going to -- that they were going to find out would
7 result in, you know, potential wrongdoing or criminality
8 by police officers and, you know, I'm afraid to say that
9 that was exactly some of the challenges that we were
10 having at the time with the IPCC in terms of that
11 unwillingness to robustly explore and investigate
12 properly.

13 Q. At the time you met with James Wolffe, the then
14 Lord Advocate, was that when the investigation was still
15 ongoing, because I know you mention one date but
16 that's --

17 A. Yes.

18 Q. We've heard evidence that was after the no pro decision
19 had been taken?

20 A. Yes.

21 Q. I'm just wondering if you could perhaps be mistaken
22 about that?

23 A. Maybe it was the second of those meetings.

24 Q. At the time you met with James Wolffe, was the
25 investigation still ongoing?

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1 A. Still ongoing the first time, yes.

2 Q. Thank you. Now, you mentioned if they had taken advice
3 from the right people, who would the right people have
4 been?

5 A. Well, I mean I said at the -- I think I believe that at
6 the first meeting I talked about the importance of the
7 postmortem medical evidence, so I specifically mentioned
8 Nat Cary and Maurice Lipsedge, because we had worked
9 with them previously and I knew that they had a
10 particular understanding and expertise in
11 restraint-related deaths.

12 You know, likewise, we had such a wealth of
13 information about inquests and investigations that I was
14 able to talk about individual cases and also direct them
15 to available information, but as I say my -- the
16 impression that I was given was that, you know, they had
17 already set in mind the direction they were going, they
18 were seeking advice from the IPCC, and then they
19 instructed Steven Karch and, you know, I did express my
20 concerns.

21 I also talked about, of course, the importance of
22 Article 2, the right to life, and how it was absolutely
23 vital that Sheku's family were able to effectively
24 participate in the investigation and that's not just a
25 question, you know, as I said before, this isn't about

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1 being nice to a family, it's about their legal rights to
2 play a meaningful part and to have their concerns
3 addressed.

4 Q. Thank you. Now you have mentioned Steven Karch a couple
5 of times today.

6 A. Yes.

7 Q. And we have heard evidence in relation to Mr Karch and
8 we have an Inquiry statement from him. I'm interested
9 in when you expressed your concerns about Steven Karch
10 to Crown Office, do you remember? Was it at the first
11 meeting or at subsequent meetings?

12 A. I believe it was with -- I don't think it was the
13 Crown Office, I think it was the PIRC.

14 Q. Sorry.

15 A. It was the meeting with the PIRC. I'll stand to be
16 corrected, this is a few years ago, but I'm pretty sure
17 it was with the meeting with Lindsey Miller and -- is
18 that right? Would that be right.

19 Q. Lindsey Miller is from Crown Office.

20 A. Oh.

21 Q. And we've heard that there was a meeting with
22 Kate Frame, who was then the Commissioner, and with her
23 investigators.

24 A. Yes.

25 Q. But there were other meetings with Crown Office also.

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1 We've heard that concerns were raised about Dr Karch.

2 A. Yes.

3 Q. But if you don't remember that is not --

4 A. I don't remember which of those meetings, but I
5 certainly remember raising them.

6 Q. All right. Thank you. Let's have a look at paragraph
7 16, please, if we can bring that up:

8 "I am asked how this was becoming clear. It was
9 becoming clear from my work alongside Aamer Anwar with
10 the family and then the discussion that were coming out
11 of the meetings. There was a lot of defensiveness from
12 the PIRC and the Crown Office in response to legitimate
13 concerns being raised. Without meaning to be
14 disrespectful, it felt quite shambolic and rather
15 inexperienced, in the sense of not taking on board some
16 of the concerns that were being raised. It didn't feel
17 that it was an investigation that was being led to
18 uncover the truth. It felt more like an investigation
19 that was trying to deny the concerns that the families
20 and their lawyers were raising about the circumstances
21 in which Sheku died. That was also not assisted by the
22 role of the Police Federation and the misinformation
23 that was appearing in the media. I thought it was
24 absolutely reprehensible that the pathologist who had
25 been instructed, Karch, then did an interview with a

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1 newspaper about alleged drug use. I believe this to be
2 such unprofessional behaviour from somebody who is
3 supposed to be an independent expert and a clear attempt
4 to create a narrative about the death that excluded
5 restraint. There appeared to be press briefings of
6 selected material designed to demonise Sheku out into
7 the public domain relating to information about alleged
8 drug use. This is a familiar pattern we have seen over
9 decades wherein the State orchestrates narratives
10 centering on the supposed criminality and violence of
11 the deceased. In this case, the expert was implying
12 drugs were the primary issue in Sheku's death. It was
13 also interesting to note that the Police Federation drew
14 attention to deaths in England and Wales where an
15 inquest or coroner made reference to ED, excited
16 delirium."

17 A. Yes.

18 Q. "... and ABD, acute behavioural disorder, but not to the
19 clear concerns many of these inquests revealed in
20 relation to the dangers of restraint. The combination
21 of all the other things that were happening just didn't
22 really inspire trust and confidence."

23 That's a big paragraph.

24 A. It is.

25 Q. I would like to go through some of these elements with

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1 you. You have talked about how the context, the
2 situation did not inspire trust and confidence.

3 If we could look through this. You talk about -- if
4 we can go back to the top please, you said:

5 "It felt shambolic and rather inexperienced."

6 Is that in connection with meeting with PIRC or
7 Crown Office or both?

8 A. I mean I think initially it was with the PIRC and, you
9 know, not forgetting, of course, that we also, you know,
10 had the context of the way in which Sheku's family and
11 friends had been treated from the outset as potential
12 suspects. And I think what it felt like to me was that
13 the legitimate concerns that were being raised by the
14 family and their lawyers and myself were just being
15 dismissed. They weren't being -- they weren't being
16 heard and I think, increasingly, you know, the family --
17 the family started to, you know, very quickly lose trust
18 in, you know, the investigation process.

19 Q. When you mention the word "suspects", can you explain
20 what you mean by that?

21 A. I think -- I mean I believe -- and obviously, I'm at a
22 disadvantage in the sense I have not been able to hear
23 all the evidence from the Inquiry, but the fact that,
24 you know, the family had heard about the death of their
25 loved one in the most appalling circumstances, but then

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1 the way in which, Collette, his partner at the time was
2 treated. The way -- the difficulty the family had in
3 establishing what had happened, the way in which some of
4 his friends were treated. You know, this is a grieving
5 family and the worst thing has happened to them and so
6 to have that experience very early on is bad enough, but
7 then to then not have their concerns listened to and
8 almost begin that kind of almost like fight to try and
9 find out what happened and to get the investigation to
10 do the job that it should do, not just in the family's
11 interests but in the public interest. That's why we
12 have an independent investigation process for these
13 deaths.

14 And so obviously we knew from the outset that Sheku
15 had died whilst being restrained by police officers and
16 so that was particularly important that that was most,
17 you know, most rigorously looked into because, you know,
18 I knew from previous deaths in very similar
19 circumstances that all too often the significance of the
20 restraint and the contribution of the restraint to the
21 death can be, you know, too often overlooked and, you
22 know, you have brought up the issue of excited delirium
23 or acute behavioural disturbance and, you know, the
24 focus on ED as some kind of, you know, diagnosis that's
25 used to try and in a way deflect attention away from

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1 restraint that was concerning. And what I was trying to
2 do is say to the PIRC, you know, don't fall into that
3 trap, make sure you rigorously investigating and use the
4 experts who have got experience in all of this to do so.

5 Q. Thank you. And then your response at 16 goes on to say:

6 "This was also not assisted by the role of the
7 Police Federation and the misinformation that was
8 appearing in the media."

9 A. Hm-hmm.

10 Q. I wonder if you could expand on that?

11 A. Well, I think what I saw was an attempt to present the
12 police as peripheral to what happened and, you know, the
13 information that came out into the newspaper from
14 Steven Karch I think was quite a good example of what
15 I was concerned about and what I had seen over a number
16 of previous cases where information is put into the
17 public domain about the alleged drug use of the person
18 who has died in a way to deflect and deny the
19 contribution that restraint may have played, but also
20 that attempt to try and demonise and blame the
21 individual for their own death. And for that
22 information to be put out into a newspaper by somebody
23 who is professional, that's reprehensible conduct.

24 And I have seen it in previous cases and in any way
25 I think it's what I say about alarm bells ringing to me

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1 about the way in which this investigation was being
2 conducted. And, you know, that was -- that's a very
3 good example of that and I think -- I think I also, you
4 know, the other -- the other issue that was kind of
5 happening alongside that was the concentration was on
6 the purported violence of Sheku on alleged drug use,
7 rather than on how he died and the fact that he had died
8 following an encounter with the police and following
9 restraint by a number of police officers.

10 Q. And you've talked this morning about thematic work?

11 A. Yes.

12 Q. And the work of Inquest over 40 years and your own
13 involvement for over 30 years. Were these parallels
14 that you were beginning -- that you felt were beginning
15 to emerge from your understanding of the investigation
16 into Mr Bayoh's death?

17 A. Yes, and it was also what I was trying to ensure didn't
18 happen, hence my involvement. You know, I was very
19 privileged to meet the family at a very early stage and
20 their lawyer and one of the things I was very keen to
21 try and avoid was making mistakes that I had seen being
22 made in the England and Wales jurisdiction, You know,
23 and the fact that we're sitting here nine years on from
24 Sheku's death in a public inquiry kind of really, I
25 suppose, reiterates that point, which is precisely what

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1 we were trying to avoid.

2 Q. And can we just go back up to -- go to the bottom of
3 that where you talk here about:

4 "The State orchestrates narratives centering on the
5 supposed criminality and violence of the deceased."

6 Is that really a summary of what you have just been
7 describing to us?

8 A. Yes, and I think particularly where the person who died
9 is from a black community, that's where we very much see
10 those kind of racialised constructions that, you know,
11 equate black men with criminality and dangerousness.
12 And, you know, I was very disappointed, but particularly
13 upset for the family, because it's really difficult to
14 put across what it's like for a family to go through
15 these processes, but then to see the attempts to kind of
16 demonise and dehumanise the person that they have loved
17 who has died, you know, I know from my conversations how
18 painful that has been and it should not have happened.

19 Q. Thank you. We've heard evidence from a Les Brown, who's
20 a member of Crown Office staff, at that time he was the
21 head of criminal allegations against the police and he
22 worked in that department, and his recollection was that
23 you also spoke about the disproportionate police use of
24 force against black men when you were at a meeting with
25 Crown Office. Would that -- would you recollect that as

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1 correct?

2 A. Yes, absolutely, yes.

3 Q. Yes. And he also recalled you raising the idea of
4 consideration of racial tropes and stereotypes of police
5 officers dealing with black men?

6 A. Yes.

7 Q. Would you have discussed that as well?

8 A. I would absolutely have discussed that, yes.

9 Q. All right. Thank you. And he recalled you talking
10 about excited delirium and that being a racial issue of
11 itself?

12 A. Yes.

13 Q. His recollection about those topics is correct?

14 A. It is.

15 Q. Thank you. Now, I simply want to ask you, you have
16 obviously had involvement with the family of Mr Bayoh,
17 and I wonder, reflecting now as you sit here, what
18 impact, if any, this prior involvement with the
19 family -- you've said you respect the family -- your
20 prior involvement with them, what impact has that had on
21 your ability to give evidence to this Inquiry and to
22 assist the Chair in an independent or objective way
23 about your experiences with Inquest and the data that is
24 available to Inquest about -- over 40 years about
25 families and their experiences?

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1 A. I mean I think in my role as director I navigate lots of
2 different arenas. A day-to-day basis I could be giving
3 evidence to a parliamentary inquiry or committee,
4 I could be meeting with a chief coroner or a minister
5 and I can be in the afternoon sitting down with a family
6 and I am a professional. I have -- it has been my
7 lifetime career and I think I have that ability to be
8 independent.

9 You know, I say -- I say what I think and I'm
10 uncompromising in that, but my evidence and all the work
11 I have done is evidence based. It is based on those
12 years of working alongside bereaved families, but also
13 through the investigations, through inquests, through
14 government commissioned reviews, you know. And the very
15 fact -- I mean I think there's no better illustration
16 than probably my independence and professionalism than
17 to be appointed as a special advisor by the former
18 Home Secretary and Prime Minister Theresa May and
19 I don't think that would have happened if there had been
20 any question about my ability to be independent and give
21 advice and evidence based on my long-term career.

22 Q. Thank you. If there was anything -- during the course
23 of your evidence today, if at any stage you feel your
24 prior involvement with the family may be impacting on
25 some of your evidence, would you please just let us know

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1 and draw that to the Chair's attention.

2 A. Of course.

3 Q. Thank you.

4 Now, I would like to move on. Can we look at
5 paragraph 82, please. I think it's of the second
6 statement. Yes, 607, and it says here:

7 "This is why it's important to talk about racism
8 because it's about how these perceptions manifest in
9 police culture and practice, which means that they see a
10 black man who may well be exhibiting bizarre behaviour
11 or may well be in a mental health crisis, that can be
12 because of mental ill health, it can be as a result of
13 drugs, but they are in crisis. Rather than recognising
14 that that person needs care and protection because
15 they're particularly vulnerable, the default is they
16 will go in and use force against that individual to
17 contain, to gain compliance and control, rather than
18 recognising this as a medical emergency."

19 Now, this is an example of part of your statement,
20 but do you consider Inquest in any way to be antipolice
21 or against the police in general?

22 A. No, I mean, I'm clearly concerned about when police
23 abuse their powers or where they use excessive and
24 unreasonable force and I do think as well that there are
25 questions, broader questions than this inquiry is

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1 looking at, about the use of police in situations that
2 may well require a different response and I use mental
3 health is a very good example. I think the police
4 should not be first responders to people in mental
5 health crisis and, indeed, I have talked to a lot of
6 police officers who completely agree with me.

7 But, no, I mean as I said from the outset, the work
8 that we do is evidence based and so the recommendations
9 that we have developed over the years is informed by
10 that evidence, that work with families, that overview of
11 seeing a pattern of deaths that cause concern.

12 Q. And as a charity, as an organisation, do Inquest wish to
13 work with the police to improve matters?

14 A. I think our objective as a charity is to try and prevent
15 deaths happening and so one of the reasons why we are
16 on -- for example, we sit, I sit as Inquest on the
17 Ministerial Board On Deaths in Custody, which is a group
18 that brings together representatives from a whole range
19 of different public bodies, including the police, is to
20 share our knowledge and expertise in the hope that we
21 will ensure the learning and the change to stop deaths
22 happening and that's -- our primary objective is about
23 learning, accountability and prevention.

24 Q. Thank you. Can I ask you to look at another document
25 now please, WIT87. And you'll see that this is headed:

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1 "Inquest evidence submission to the United Nations
2 High Commissioner for Human Rights. Report on
3 systematic racism, violations of international human
4 rights law against Africans and people of African
5 descent by law enforcement agencies, especially those
6 incidents that resulted in the death of George Floyd and
7 other Africans and people of African descent to
8 contribute to accountability and redress for victims."

9 Now, I think George Floyd died in the May of that
10 year?

11 A. Yes.

12 Q. And this is from the December of that year?

13 A. Yes.

14 Q. And this is the month following the official
15 commencement of this Inquiry. So for your information,
16 we were in the process of beginning the process of
17 gathering in documents, but no evidence had been started
18 at that stage.

19 Can we look, please, at paragraph 19 of this
20 document and here -- there's a specific mention to
21 Mr Bayoh.

22 A. Yes.

23 Q. "He died age 31 following restraint by five police
24 officers in May 2015 in Kirkcaldy, Scotland. He was
25 stopped by police after they received a call about a man

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1 behaving unusually. Within 46 seconds of the arrival of
2 the first two officers, he was held face down on the
3 ground. During the restraint officers used CS and Pava
4 spray, batons, leg and ankle restraints and handcuffs
5 and he was held face down. It is also alleged that two
6 of the police officers involved had placed their full
7 body weight on his upper body. He was unconscious
8 within minutes of the restraint being applied and was
9 pronounced dead at the hospital an hour and a half
10 lawyer. A postmortem revealed he sustained facial
11 injuries, bruises to his body and a fracture to his rib.
12 Four and a half years after his death and as a result of
13 concerns about the investigation of his death the
14 Scottish Government announced a public inquiry into his
15 death which is ongoing."

16 So there's specific mention to Mr Bayoh there?

17 A. Yes.

18 Q. Now, it may be suggested that there are errors contained
19 within this paragraph. And it -- the question of fact,
20 the Chair has heard all the evidence and it will be a
21 matter for the Chair, but it may be suggested that it
22 was not correct to say that during the restraint
23 officers used CS and Pava spray, as one example, that it
24 was used prior to the restraint.

25 There may be a suggestion that to use the phrase

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1 that the police received a call about a man behaving
2 "unusually" is not a fair reflection of the evidence
3 that this Inquiry has heard that members of the public
4 made a number of 999 calls, they were alarmed that
5 Mr Bayoh was holding a knife at that time.

6 And I'm interested in this paragraph and the
7 question of what is the source of information for
8 Inquest? So in December 2020, when this document is
9 prepared and you're providing information about the
10 death of Mr Bayoh and some of the information contained
11 in here is correct and isn't in any dispute, we know he
12 did die age 31, and I'm interested in the source of
13 information that you have at a time when no evidence has
14 been led --

15 A. Yes.

16 Q. -- in front of any criminal proceedings, inquests,
17 inquiries, civil proceedings, no witness has been sworn
18 in.

19 A. Yes.

20 Q. Can you help us understand the background to how you
21 prepare these things?

22 A. So the information that we would put and hear would be
23 based on information that we will have gathered from
24 media reporting, from knowledge that we may have of the
25 case, but obviously with -- with Sheku Bayoh, there was

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1 a lot of information out there, and, of course, at that
2 point, none of it had been tested and, as you say,
3 the Inquiry hadn't started. So what we try to do there
4 is give an overview, but clearly, without the benefit of
5 the evidence being tested and the Inquiry being set up,
6 it's based primarily on media accounts and knowledge
7 that we had about the case.

8 Q. And where would that knowledge of the case come from?

9 A. I mean from recollection when this document was being
10 drawn up in 2020 that would largely be -- I mean I would
11 have had some of the meetings with the PIRC, but,
12 obviously, I'm also quite careful about issues around
13 confidentiality and, you know, it's quite important
14 before, you know, an inquest or before an inquiry that,
15 you know, you don't mind direct comment on, you know,
16 what has actually caused a death and so I think the way
17 in which we've written this is to try and give an
18 overview, but clearly not come to any concrete
19 conclusion as to how he died and what actually happened.

20 Q. All right. And is there a mechanism in Inquest where
21 you can verify information that you have gathered from
22 accounts and media reporting and knowledge of the case?

23 A. I mean largely it would be through also talking to the
24 lawyer involved in an individual case as well. So it
25 would be a combination of things, because obviously

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1 media coverage cannot be always relied upon.

2 Q. All right. Thank you. And if information was
3 subsequently found to be incorrect, for example, if
4 Inquest became aware at some stage that things that had
5 been said previously were wrong, would there be an
6 attempt to correct that information if an opportunity
7 arose?

8 A. Yes, and also -- I mean I think it's also worth saying
9 that the United Nations, when you put in submissions to
10 the UN, they also where it's -- where you talk about
11 individual cases, they also make representations to the
12 UK Government. So you know, they have in any way their
13 own way of kind of verifying and checked up on
14 information, because they ask questions, so that would
15 be the same for Scottish Government in Sheku's case, but
16 also the other cases that we've put in there as well.

17 Q. Right. And there's just one last thing I would like to
18 deal with and that relates to SBPI 00513, and we will
19 come back to this later today, but this is a document
20 prepared by Inquest called "I can't breathe. Race,
21 death and British policing" and this is the full report.

22 A. Yes.

23 Q. And there's an introduction on page 12 of the PDF, which
24 we can see. I believe this was written by you; is that
25 correct?

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1 A. No, it's written by somebody we employed to do the
2 research.

3 Q. Oh, I see.

4 A. Raekha Prasad.

5 Q. And that's a member of staff in the Inquest?

6 A. Yes, she was employed to do this research and bring this
7 document together.

8 Q. All right. Thank you. And you see there it says
9 "Background" and it mentions in 2020:
10 "... the image ... of George Floyd, a 46 year-old
11 unarmed black man in Minneapolis, resonated with many
12 of the bereaved families INQUEST has worked with.
13 'I can't breathe' have been the dying words of several
14 black people restrained by officers in broad daylight on
15 British streets years before George Floyd's reverberated
16 around the world.
17 "Among them are ... "
18 And a list of names mentioned and one of them is:
19 "Sheku Bayoh who died after being restrained by
20 Police Scotland officers in Kirkcaldy in 2015."

21 A. Yes.

22 Q. And again, can I ask you what was the source of
23 information that you had or your member of staff had, if
24 you're aware, that that those words were expressed by
25 Mr Bayoh?

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1 A. From the family and their Crowd Justice document, I
2 can't remember what you call it, the website. I mean
3 talking to family, but also, again, couple of interviews
4 that were in the newspaper quite soon after Sheku had
5 died.

6 Q. And if subsequently it became clear that there was no
7 evidence that those words were expressed by Mr Bayoh, is
8 that something, if you had an opportunity, that you
9 would endeavour to correct?

10 A. Yes, I mean I think I would also say that, you know, the
11 title of the report and "I can't breathe" specifically
12 really was an opportunity to try and make or raise
13 greater awareness about the pattern of deaths that I
14 talked previously about where people have been,
15 particularly black people, have been restrained to the
16 point of death and that quite often the struggle against
17 is the restraint is because they can't breathe.

18 And I think "I can't breathe" obviously has taken
19 on, I suppose, a more powerful and symbolic meaning more
20 generally following those, you know, shocking images of
21 George Floyd being killed, but what we wanted to try and
22 demonstrate with the report is that there were a
23 disturbing pattern of restraint-related deaths where
24 people had died because they could not breathe.

25 Q. And if you had known that -- or become aware if it was

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1 WIT 87, please, and this was the Inquest submission to
2 the UN in December 2020 and I would like to look at
3 paragraph 10, please:

4 "Through an analysis of our casework, Inquest has
5 identified that the racial stereotype of big black and
6 dangerous, violent and volatile, when woven into the
7 culture and practice of the police, has become a
8 recurring feature [in] deaths following use of force and
9 restraint by police in the UK."

10 So I think that should be "recurring feature in
11 deaths following..."

12 A. Yes.

13 Q. "In cases where people have had mental health needs,
14 additional negative imagery and stereotyping, mad, bad
15 and dangerous, has informed their treatment. We are
16 particularly concerned about the double discrimination
17 experienced by black people with mental health issues."

18 And we've heard from a Professor Meer in the Inquiry
19 who talked about intersectionality where people with
20 perhaps more than one protected characteristic can find
21 that the discrimination is enhanced because of that
22 intersectionality?

23 A. Absolutely.

24 Q. Yes. Can we look at that two examples that you give in
25 this submission, paragraph 12, first of all, and this

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1 relates to mental ill health and restraint and the
2 person mentioned is Sean Rigg, who was 40 years old.

3 And I'll read this out for a moment, but did Inquest
4 have direct experience in relation to the death of
5 Mr Rigg?

6 A. Yes, we worked with the family from the outset and
7 indeed Marcia Rigg, Sean's sister is on our family
8 reference group and is also one of our members of board
9 of trustees.

10 Q. And we hope to hear from Marcia Rigg later in the
11 hearing.

12 I will read this out and then I will ask you some
13 further questions:

14 "Sean Rigg, 40, died of a cardiac arrest following
15 an eight minute prone restraint by Metropolitan Police
16 officers in 2008 when he was experiencing a mental
17 health crisis. In 2012, the Inquest jury found that his
18 death was contributed to by a litany of failures,
19 including that the police failed to identify that Sean
20 was a vulnerable person at the point of arrest and take
21 him to an accident and emergency department rather than
22 a police station. An officer involved in Sean's arrest
23 was captured at the custody desk saying 'I hope he
24 hasn't got anything. I've got his blood on me and he is
25 faking it.' When Sean was eventually carried out of the

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1 van, he was shown to be slumped and unresponsive. In
2 this case, as in others, a racialised fixation on
3 dangerousness by law enforcement personnel meant they
4 failed to consider his welfare and safety. A jury at
5 his Inquest concluded whilst in custody, the police
6 failed to uphold Sean's basic rights and omitted to
7 deliver the appropriate care and that restraint in the
8 prone position was unnecessary and unsuitable."

9 I would like to go through some elements of this
10 paragraph with you, if I may. You've talked about how
11 Mr Rigg was experiencing a mental health crisis and you
12 say:

13 "The police failed to identify that Sean was a
14 vulnerable person at point of arrest and take him to an
15 A&E department rather than a police station."

16 A. Hm-hmm.

17 Q. I'm interested in that as a theme that there's a failure
18 to recognise a medical emergency. Could you tell us
19 more about that?

20 A. I mean I think in this context Sean was known to be
21 vulnerable and was certainly in a mental health crisis
22 at the time and what one of the things that we've
23 noticed in our monitoring work and obviously our
24 casework is that rather than officers stepping back and
25 containing and de-escalating a situation, we see that

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1 default to the immediate use of force and of course on
2 somebody who is in a mental health crisis -- now that
3 can be because of mental ill health, it can also be
4 because somebody is intoxicated be that with drugs or
5 alcohol and so can be extremely confused and agitated.

6 And the use of restraint and, in particular, the
7 restraint until somebody is subdued and stops struggling
8 is ultimately the point at which in many cases somebody
9 is going -- is dying or is indeed dead. And I think
10 with Sean's case, one of the concerns that we had,
11 amongst many, was the fact that the expensive prone
12 restraint that he was subjected to culminating in his
13 ultimate death.

14 Q. In the experience of Inquest -- we have heard evidence
15 that Sean Rigg was a black man.

16 A. Yes.

17 Q. And in the experience of Inquest, is there a
18 disproportionality that's been identified about how a
19 white man in mental health crisis is treated compared to
20 a black man in mental health crisis?

21 A. I think what our monitoring has shown is that with black
22 men in particular, it's the point I made earlier about
23 equating black men with dangerousness, with violence,
24 with super human strength, some of the language that you
25 hear. But then when you also consider some of the

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1 tropes around mental health and that kind of idea of
2 mad, bad and dangerousness, if you have got the
3 intersection of both of those, then that can be fatal
4 and we mention other examples.

5 And I mean I think it's important to say that, you
6 know, there have been deaths of white people and I'm
7 thinking the death of, for example, James Herbert, who
8 was restrained by police officers culminated in a
9 significant report by the IPCC called "Six Mischances",
10 which was about treating people with mental health as a
11 medical emergency.

12 And obviously, Sean's case, like that of
13 Olaseni Lewis, they were the two quite significant cases
14 that led to the setting up of the Angiolini Review.

15 Q. Right. And from the experience of Inquest is there a
16 difference noted -- you've mentioned containment and
17 de-escalation, have Inquest noted a difference between
18 the speed at which officers resort to use of force in
19 relation to a black man in mental health crisis,
20 compared to a white man?

21 A. Yes, in particular in our various reports what we have
22 identified is the immediacy of the default to use of
23 force and that's -- in terms of Sheku, it's one of the
24 things that concerned me when I first learned of Sheku's
25 death was what I was told about the very short time from

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1 which the police arrived and to the point that he was
2 restrained, and that is definitely a pattern we have
3 seen and continue to see in our casework.

4 Q. And is that a pattern that you see in relation to black
5 men, as opposed to white men?

6 A. Yes.

7 Q. And then you mentioned Olaseni Lewis or Seni Lewis, if
8 we look at paragraph 13, again, was this an incident
9 that Inquest had direct experience with?

10 A. Yes, we worked with the family and their lawyer.

11 Q. Thank you:

12 "Olaseni Lewis, 23, died in 2010 in a mental health
13 unit where he was a voluntary patient. Multiple
14 failures at multiple levels meant hospital staff called
15 on the assistance of the police when Seni became unwell.
16 His death followed two successive periods of prolonged
17 restraint by 11 Metropolitan Police officers. At the
18 inquest into his death in 2017, the jury found that the
19 use of restraint, which included the use of mechanical
20 restraints, was found to have been excessive,
21 unreasonable, unnecessary, disproportionate and
22 contributed to his death. The jury concluded that there
23 was a failure on the part of the hospital staff and
24 police officers alike to provide basic life support when
25 he collapsed under restraint.

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1 "Racist and dehumanising stereotypes were employed
2 by police officers to defend their actions during the
3 inquest: 'We didn't immediately call a doctor when he
4 became unresponsive, because we weren't 100 per cent
5 sure if he was definitely unconscious or not breathing.
6 We left the room in any case he was feigning, passing
7 out as a ploy to escape'."

8 So again, a number of issues emerge from this
9 paragraph. You've identified that the police became
10 involved and carried out a prolonged restraint, which
11 you have mentioned. And this was described as excessive
12 by the jury -- the inquest jury.

13 The failure on the part of hospital staff and police
14 alike to provide basic life support when he collapsed
15 under restraint, again, from the experiences that the
16 Inquest have, is this a theme that you see a pattern
17 that you see?

18 A. Yes, I mean I think in particular this suggestion that
19 somebody is faking unconsciousness, faking it, despite
20 the fact that clearly they're in a critical point of
21 death or indeed dying, and that's a pattern that we've
22 monitored, sadly, for a very long time and continue to
23 monitor. And that I have to say doesn't just, you know,
24 it's not just in the context of police-related deaths,
25 it's also in the context of prison and mental health.

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1 And I mean you have already said that the shocking
2 aspect of this is that Seni was actually in a mental
3 health setting, you know, somewhere where one would
4 expect -- his family certainly expected that he would be
5 safe and he was -- he was subjected to that prolonged
6 and dangerous restraint.

7 Q. And have Inquest noted a difference in the way white men
8 are treated compared to black men in this type of
9 situation?

10 A. I think particularly about the stereotypes that I have
11 referred to, the racist and dehumanising stereotypes
12 that we've seen. And that goes, you know, that also
13 comes out at Inquest where there's language used about
14 people being, you know, impervious to pain and
15 animalistic kind of noises being made. I mean I have
16 alluded to some of them in my statement, but, you know,
17 I think the issue around just that culture of kind of
18 disbelief when somebody is going into, you know, crisis
19 who's, you know, who's dying, is that feigning it, you
20 know, faking it is something that we hear too often.

21 Q. Right. And in relation to racist and dehumanising
22 stereotypes, this is mentioned in the submission and you
23 have also mentioned this aspect in your statement,
24 I think in 607 at 71. We can put that on the screen.

25 I think at paragraph 71 you talk about the themes

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1 emerging and you mention Olaseni Lewis, Sean Rigg and
2 you also mention a case of Mark Duggan?

3 A. Yes.

4 Q. You say at 71:

5 "I am asked whether I can speak from my experience
6 with families bereaved by State-related deaths, about
7 any common themes relating to interactions between black
8 men and the police."

9 And you talk about the 40-year history Inquest has:

10 "When we've looked at these issues, we situate
11 police killings or deaths following the use of restraint
12 on black people within that broader and longer history
13 of police contact and harassment. These by their very
14 nature have been and continue to be the most
15 controversial and their consequent impact on police and
16 community relations has been profound. These deaths
17 connect with the black community's experience of
18 structural racism and the discriminatory over-policing
19 and criminalisation. They have been the catalyst for
20 considerable public anger and community-based
21 disturbances in response to what is perceived as
22 pervasive State violence with impunity.

23 "I have mentioned around the disproportionate stop
24 and search, use force and how that then makes death more
25 likely."

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1 I'm interested in asking you, first of all, about
2 the impact on the public and on the community in a wider
3 context of these incidents?

4 A. I mean I think there is no doubt that, you know, a
5 number of -- a number of death and, as I say, obviously
6 we're talking over decades, have taken place in black
7 communities that have had experiences of over-policing
8 and have also had experience of high-profile deaths in
9 custody.

10 And, you know, not only do you have to understand,
11 you know, the community trauma alongside, you know, the
12 family trauma of, you know, a death following contact
13 with police officers, but then the way in which you see
14 how these deaths take, you know, many, many years very
15 often before there's any conclusion. I have talked
16 already about the kind of misinformation, that kind of
17 culture of delay and denial and defensiveness, but also
18 many, you know, many of these deaths raise, you know,
19 really disturbing evidence about how somebody has been
20 treatment -- how somebody has been treated and about,
21 you know, extreme violence used against them.

22 But then to see the fact that nobody is ever held to
23 account, either at an individual or at a senior
24 management level, for what's happened, then that
25 creates, you know, real community anger and mistrust of

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1 the very agencies that you look to to ensure that people
2 are held accountable and that there is change. And you
3 know, sadly and I think most frustratingly from my
4 perspective is that we've just seen death after death
5 raising the same issues of concern and yet those deaths
6 keep happening.

7 Q. And I was going to come on and ask you about the impact
8 on the families and the family. You've described it as
9 family trauma in your evidence. And is that really a
10 description of the experience of families in this
11 situation?

12 A. I mean I don't think there's any other way to describe
13 it. I mean it is a traumatic bereavement in that it's
14 unexpected, it involves the State, and then you
15 effectively have the State controlling the -- everything
16 that follows, the -- you know, the investigation, the
17 body -- the body in effect belongs to the State. And
18 then families, you know, in a way families grieving has
19 to be put on hold while they try and navigate the
20 various legal processes that follow.

21 And you know, what families tell us time and time
22 again is, firstly, of course they want the truth about
23 what's happened and they want -- if there's wrongdoing
24 or criminality, they want people held to account, but
25 most of all they want it to stop happening to somebody

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1 else. And one of the things that I don't think is
2 understood is the added trauma for families that we work
3 with who've looked to these processes for change to then
4 hear about another death in similar circumstances.

5 So the -- you know, for a bereaved family there is
6 not just the trauma of the individual death, but the
7 very processes that they have to engage with can be
8 re-traumatising, before they have a kind of conclusion
9 that, you know, hopefully means that they can then begin
10 to start grieving. But, you know, there's also a really
11 shocking lack of kind of bereavement counselling support
12 available to families. I think there's a lack of
13 understanding from some bereavement organisations about
14 the additional trauma where you have a death that
15 involves protracted investigations and, you know,
16 I think that families are very often just, you know,
17 quite isolated, left to effectively get on with it.

18 And as I said, you know, this morning in relation to
19 Sheku Bayoh's family, you know, I think people forget
20 that this places a huge emotional and physical toll on
21 families, you know, whose lives are effectively put on
22 hold whilst they -- the various legal processes do their
23 job.

24 Q. Can we move on, please, to the same statement paragraph
25 78 and this follows up on what you are saying a moment

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1 ago about faking it:

2 "Another theme that's come out of the some of our
3 work on deaths of black people has been when officers
4 are asked 'Why did you do continue restraining somebody
5 when they effectively stopped breathing or they're
6 dead?' the amount of times you hear reference by a
7 police officer to someone feigning unconsciousness or
8 faking it and the culture of disbelief and disregard to
9 health and being of the person in a state of collapse
10 death or near death. Further evidence of the
11 criminalisation and dehumanisation of the deceased to
12 justify police violence and blame the victim for the
13 violence and neglect they experience."

14 Can I ask you about -- we've talked about death.

15 A. Yes.

16 Q. Can I ask you about any themes that have emerged in
17 Inquest's work that identify failures or delay in
18 providing first aid to a person who's in that situation?

19 A. I would suggest that that probably characterises quite a
20 lot of the deaths that we are involved with and then
21 failure to recognise that the situation is effectively a
22 medical emergency. I mean I think that's something
23 that's come out of training, maybe, you know, much more
24 recently, well, in fact around the time of the
25 Angiolini Review.

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1 But I think one of the concerns that I have around
2 restraint-related deaths is the -- you know, I think
3 it's well -- people are well aware of the potential
4 dangers that restraint can bring, particularly prone
5 restraint, and one of the things that I have seen in a
6 lot of these cases is where police officers appear to
7 have kind of lost sight of the person as a human being
8 and that lack of recognition that the struggle against
9 restraint, which they perceive as violence and, you
10 know, quite often results in even more force, that
11 struggling is often borne out of fear, out of distress,
12 but significantly the struggle is the struggle to
13 actually breathe.

14 And of course, you know, in those situations where
15 somebody is having their breathing compromised, of
16 course that's a medical emergency. But what we've also
17 seen and I think there's a reference to the death of
18 Kevin Clarke is, you know, it's -- there are situations
19 where, you know, medical staff have failed to intervene
20 at a more -- in a more timely way and have effectively
21 given control to police officers, rather than
22 recognising the life-threatening situation that somebody
23 is in.

24 Q. And you've seen that pattern emerging in the evidence
25 available to Inquest you have just.

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1 A. Yes.

2 Q. We've touched on the issue of feigning, medical
3 assistance, first aid, and matters of that sort, as a
4 body that has experience of these matters, has Inquest
5 reflected and concluded any views as to how that
6 situation could be improved in relation to perhaps lack
7 of first aid or a delay in providing first aid, a delay
8 in recognising a medical emergency?

9 A. I mean I think at inquests and in coroner's reports
10 prevention of future death reports or what previously
11 used to be known as Rule 43 reports, some of which I
12 have provided to the Inquiry, there have been
13 recommendations or certainly suggestions to police and
14 health about some of the things that could be changed
15 and, indeed, a lot of the evidence that we heard as part
16 of the Angiolini Review -- I mean one of the things that
17 I think was so important about the Angiolini Review was
18 the fact that, you know, it looked into these issues in
19 depth and we had meetings with, you know, with health
20 with police, with families, as you've already heard, and
21 there were a whole series of recommendations that were
22 very much designed to try and, you know, stop this
23 pattern continuing and across all deaths, not just
24 deaths, obviously, of black people.

25 But as I think I said earlier on, you know, I think

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1 if you're talking about people in mental health crisis
2 or otherwise in crisis, it's really important that
3 there's a recognition that these are, you know, these
4 are people who are in potential serious risk, not least
5 if restraint is applied, and that knowledge is
6 well-known.

7 Q. Thank you. Can I move on to return to a topic we've
8 touched upon earlier in your evidence, media engagement
9 and misuse of information.

10 If we look at SBPI 366, which we have on the screen,
11 and paragraphs 60 to 65, and I think here you talk about
12 common concerns about misinformation. There we are:

13 "The most common concerns that families report are
14 the use of misinformation and spin, which has been a
15 long-standing feature of many conscientious deaths in
16 custody. Families have regularly reported that before
17 the involvement of the independent investigation has
18 started, the police force has very quickly sought to
19 defend its position by releasing their narrative about
20 events to the public before the basic facts have been
21 established. There are numerous examples of this, some
22 of which Inquest included in a submission to the
23 Leveson Inquiry, in where we described a recurring issue
24 of concern to bereaved families and the police who work
25 with them, misinformation following deaths involving the

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1 use of lethal force by the police.

2 "They highlighted that misinformation about such
3 contentious deaths not only damages bereaved people, but
4 it also determines public confidence in authorities.
5 Misinformation following contentious deaths makes it
6 hard to allay any suspicions of wrongdoing and failures
7 in the minds of bereaved families and the public at
8 large. As well as obscuring the picture of what
9 happened, misinformation fuels fears that the State is
10 attempting to deliberately prevent information about its
11 own culpability in deaths become publicly known.

12 "Many families have described how they felt that
13 instead of the death of their loved one being
14 investigated, it was their private life and that of
15 their relative that was subjected to the most scrutiny.
16 Families regularly find, as well as promoting their own
17 version of events, police sources have briefed the media
18 with prejudicial, irrelevant and in some cases
19 inaccurate information about the deceased intended to
20 besmirch their reputation and blame them for their
21 deaths to deflect attention away from the acts and
22 omissions of officers or public bodies, instead of
23 focusing on problem or dysfunctional families and the
24 deceased's criminal or antisocial behaviour."

25 If I can stop there for a moment, you talk about the

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1 deceased, the family, and the public. Could I ask you
2 about what themes you have seen emerging regarding the
3 deceased, first of all?

4 A. So I mean I think effectively trying to blame the
5 deceased for their own death by reference to drugs,
6 purported violence, I mean, you know, gang involvement,
7 a whole kind of serious of -- I mean depending whether
8 you're talking about -- if we're talking about black
9 people in particular, black men in particular, that kind
10 of very, very powerful and racist trope that we see
11 about, you know, gang engagement, gang involvement,
12 drugs, and by focusing on the alleged violence of the
13 person who died.

14 So in a sense before the investigation is really,
15 you know, carried out or there has been any conclusions
16 made, reference to information that is an attempt to
17 other or to, you know, to focus on the deceased's
18 alleged criminal or criminal behaviour, rather than on
19 the fact that somebody has died in a really disturbing
20 way that warrants proper scrutiny and investigation.

21 Q. You mention tropes and you've mentioned a number of
22 themes that you have seen emerging.

23 A. Yes.

24 Q. Gang involvement, drugs, and the violence or criminal
25 behaviour of the deceased?

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1 A. And mental -- and mental health is another one.

2 Q. And you have seen common themes were those issues are
3 given as part of a narrative.

4 A. Yes.

5 Q. And then for the family, can you help the Chair
6 understand what themes are on or patterns you have seen
7 emerging in relation to how they're portrayed or how
8 they're dealt with?

9 A. I mean I think I come back to this in my earlier --
10 sorry, my later statement but, you know, families who
11 ask -- who are asking legitimate questions after a death
12 being seen, you know, as troublesome or difficult or --
13 and then, you know, communities, you know, I have
14 said -- I think I have said before that, you know, there
15 are a pattern of deaths in, you know, particular
16 communities, particularly in London, where I think, you
17 know, communities themselves who perhaps will protest
18 and will ask questions of police as to what's happened
19 are, you know, effectively also criminalised by the very
20 fact that they're asking and trying to actually
21 understand what has happened.

22 And those are in my view are very legitimate
23 questions, and they are questions in the public
24 interest. The state does do and the police in
25 particular do attempt to deny and deflect when those

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1 questions are asked. And for families, I think
2 particularly for bereaved families, I think it's
3 extremely difficult when you are grieving to then see
4 your loved an -- attempt to demonise your loved one for
5 something that has happened follow their encounter with
6 police officers.

7 Q. And you mentioned in paragraph 62 about families feeling
8 they're subjects to the most scrutiny. Can you explain
9 that?

10 A. I think that what often happens following an
11 investigation is that families feel as if the
12 investigation is as much focused on them and their loved
13 one rather than on what happened to their loved one, you
14 know, in or following police custody. And, you know,
15 the kind of resource that's put into effectively
16 scrutinising the family and the person who died, I think
17 sometimes feels disproportionate to the investigation
18 that's being carried out into those in whose care or
19 custody individual died.

20 And I suppose it goes back to an earlier point which
21 is, you know, about kind of that when families find
22 themselves involved in these processes, too often they
23 experience that attempt to somehow dismiss their
24 legitimate concerns or to try and blame the person who
25 died for their own -- for their own death and I would

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1 suggest that with Sheku some of that media
2 representation about his, you know, alleged assault on a
3 female police officer and his purported violence and the
4 information about drugs that came in just to me
5 characterised what we have seen do often when it comes
6 to these deaths.

7 And I think what it does as well is it creates in
8 the public mind -- it creates that idea of an
9 undeserving victim. And when that information enters
10 out into the public arena, it's very difficult to
11 challenge it not, least when, as we know, these
12 processes are protracted ones.

13 Q. Touching on -- you've talked about the State in
14 paragraph 62. You talk about fears:

15 "Misinformation fuels fears that the State is
16 attempting to deliberately prevent information about its
17 own culpability in deaths becoming publicly known."

18 I'm interested in that aspect. Is that a pattern
19 that you've seen emerging from a number of these deaths?

20 A. Yes, absolutely, because if the -- if there's an attempt
21 to smear, you know, the character of the deceased and
22 their family and there's a lack of openness and
23 transparency about what's happened and if the
24 investigation is not doing the job that, you know, the
25 public at large and that legally it should be doing,

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1 then I think that what you then see is an attempt to
2 explain away what's happened, rather than understand how
3 and why it has happened and, importantly, how to stop it
4 happening again.

5 Q. Can we move on to the next paragraph, 64. You say:

6 "Families reported having to defend not only their
7 loved ones but themselves against racialised stereotypes
8 from the outset and how they faced negative media
9 reporting and inaccurate police statements that started
10 in the immediate hours after a death occurred."

11 Can you help us understand about what you say there
12 about they're not only defending their loved one, but
13 themselves against racialised stereotypes? Have you
14 noticed a theme in the circumstances that Inquest have
15 dealt with that families are facing racialised
16 stereotypes in their dealings with the institutions of
17 the State that they're involved in?

18 A. Yes, and I mean I think -- I think I have reported on
19 this in terms of through the family voice, because, you
20 know, I think I need to be very clear here that my
21 evidence, as I have tried to say, is based on working
22 alongside families for a very long time and the team at
23 Inquest do that day-to-day work and families that we
24 meet with regularly that is exactly what they describe
25 this as being like. And about the way in which they're

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1 spoken to and particularly the way in which, you know,
2 when they, in my view rightly, ask questions about
3 what's happened, you know, they are -- they are seen
4 as -- they are seen as difficult or hostile.

5 And also they also -- I think people forget that,
6 you know, when something like this has happened, you
7 know, it's the worst thing that can happen to a family
8 and you're not only trying to deal with the post death
9 kind of religious or cultural practices that then
10 follow, you're also trying to navigate a very unknown
11 complex and quite hostile process. You know, it's
12 not -- it's not easy and then to find that you are
13 almost having to kind of explain and justify your reason
14 for asking questions about what happened to your loved
15 one, and that's certainly something that families report
16 and continue to report. This isn't something, sadly,
17 that has, you know, has changed to the way it should
18 have done.

19 Q. And then finally paragraph 65, you've talked about --
20 the introductory lines there, but you say:

21 "We have no doubt that police statements to the
22 media in the immediate aftermath of a death in police
23 custody and during inquest processes play a key role
24 in undermining family's confidence in the process, worse
25 they can hamper the system's search for truth and, in

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1 the most serious cases, lead to the promotion of an
2 accepted public narrative of events that is simply
3 untrue, but which families find it hard to dislodge.
4 The focus of a police force typically becomes how to
5 defend its actions, rather than to assess whether in
6 fact its action fell short of expected standards and
7 what learning and improvements can be made."

8 And does that touch on what you have been saying
9 that there's less of a focus on improvements and
10 understanding, but more on defensiveness?

11 A. I mean absolutely and I have already -- I have described
12 that kind of culture of defensiveness, denial and delay.
13 But, you know, I think my concern is that police tend to
14 see the investigation and inquest or FAI process in this
15 context as about reputation management and about
16 defending policies and practices rather than -- and of
17 course, you know, we have to also remind ourselves that,
18 you know, Article 2 requires an effective investigation
19 that is capable of identifying, you know, what happened,
20 but, you know, importantly, it should also be there to
21 ensure learning and accountability.

22 Because at the end of the day, the rule of law does
23 apply to police officers and I think that the processes
24 that we've seen and it's not Inquest, only Inquest who
25 have been critical about some of these processes. This

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1 is not an area that's without its research both
2 academic, official, Home Office research and it's been
3 the subject -- deaths in custody, police custody have
4 been the subject of numerous reviews and parliamentary
5 inquiries.

6 But you know, I still find the fact that what these
7 processes in my view are too often focused on is
8 explaining away rather than properly understanding what
9 went wrong, how improvements and changes can be made to
10 stop this happening to somebody else and of course it
11 goes without saying that that's not just in the
12 interests of, you know, bereaved families that we work
13 with, it's in the interests of the public at large, but
14 also it's of course in the interests of the police
15 officers who have to go through these processes.

16 Q. And so you do say specifically there that in relation to
17 this topic of media engagement or misinformation it
18 plays a key role in undermining families' confidence?

19 A. Yes.

20 Q. And that is the trust and confidence they have in the
21 investigation and the outcome.

22 A. Yes. Particularly where they see the police
23 misrepresenting evidence and I believe in my -- in my
24 last statement I give the example of the more recent
25 death in London of Oladeji Omishore, a man who was

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1 tasered on a bridge in London, where the
2 Metropolitan Police put out a statement saying that he
3 was armed with a screwdriver, which of course
4 immediately conjures up that image in one's mind when in
5 fact it was a cigarette -- one of those fire lighters.
6 And the family had to then try and get them to retract
7 that information, but by then it's in the public
8 consciousness, it's out there.

9 Q. And I would like to turn on to page 28, please. This is
10 one section in your statement where you talk about best
11 practice and I would like to go through the four items
12 that you've listed here:

13 "A. Consideration should be given to preventing a
14 police force whose officers' actions are being
15 considered in an independent investigation from
16 commenting on the matters in issue to the media at all."

17 And if changes were implemented along those lines,
18 what impact do you think that would have on families?

19 A. Well, I hope there would be a little bit more trust and
20 confidence in the fact that, you know, there's an
21 investigation being undertaken and that police forces
22 are not prejudging the outcomes of that information --
23 sorry, prejudging the outcome of that investigation.

24 Q. Thank you. And then:

25 "B. There should be no contact between the local

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1 force and bereaved family where an independent
2 investigation it to take place and they should be the main
3 source of contact after a death. Where this is felt to
4 be necessary, it should be agreed with the IOPC and
5 family lawyer."

6 I think the equivalent of the IOPC in Scotland is
7 PIRC.

8 A. Yes.

9 Q. And do you think having no contact between the local
10 force and bereaved family would be of benefit to a
11 family?

12 A. I think so, yes.

13 Q. And why do you say that?

14 A. Just because I think, again, it's about trust and
15 confidence. There's an independent investigation taking
16 place and let's -- that's what families need to look to
17 in effect be doing, you know, that investigation
18 without, you know, having any engagement between -- it's
19 unnecessary to have any engagement with the force and
20 the family and that doesn't -- that doesn't mean that,
21 you know, you can't treat somebody humanely from the
22 outset and offer condolences. But in effect the
23 independent investigation is what the State has given
24 the family as their means to find out what happened.

25 Q. And:

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- 1 "C. Any press release to be issued by [the PIRC]
2 should be agreed in advance with the family of the
3 deceased."
- 4 A. Hm-hmm.
- 5 Q. And tell us what benefits you think that would bring?
- 6 A. Well, the first thing I would say was just to make sure
7 that it's accurate. I mean we have had examples of
8 press releases going outwith misspellings of names or
9 ages and so basic information, but also to make sure
10 that you know, it's -- it's a neutral press release
11 containing information that isn't going to further
12 distress the family by reference to information that may
13 well be incorrect or be found to be incorrect.
- 14 Q. "D. Inappropriate media briefings by the police should
15 be commented on in the independent investigation and
16 should be considered as a misconduct issue."
- 17 A. Yes, yes.
- 18 Q. And that would be briefings -- when you say by the
19 police, are you thinking there of individual officers or
20 Police Scotland as a body or even the Scottish Police
21 Federation?
- 22 A. All I would suggest. I mean I think -- obviously, it's
23 dependent on individual cases, but it should apply to
24 anybody who's given inappropriate media briefings.
- 25 Q. Thank you. And we can move on from that.

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1 I would like to come on to SBPI 607 and I'll be
2 looking at the paragraphs 25 and 26. In this regard
3 you've mentioned the deceased being demonised?

4 A. Yes.

5 Q. Family life being -- and the family being scrutinised --

6 A. Yes.

7 Q. -- and the impact? I'm also interested in considering
8 whether this extends to the legal advisors who may be
9 assisting and supporting the family. If we look at
10 paragraph 25, first of all, you'll see around fifth
11 line -- five or six lines down, it begins:

12 "I am also aware of this through ..."

13 Do you see that?

14 A. Yes.

15 Q. "I am also aware of this through the Undercover Policing
16 Inquiry as some of the families, their campaign groups
17 and their lawyers were spied on after deaths in custody.
18 If they don't just go for the families, then they'll
19 also try and go for their lawyers. Reflecting on my
20 involvement with Sheku, I worked very closely with the
21 family and Amer, particularly in the early stages.
22 Amer contacted me because he knew of our work on deaths
23 in custody, particularly on restraint-related deaths of
24 black people. He sought advice from me because of my
25 expertise."

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1 And then you go on to describe that.

2 A. Yes.

3 Q. And we've talked about that. And then at 26 you say:

4 "What I have seen happening to Aamer over the years
5 is there has been an attempt by the police,
6 investigators and some of the media to demonise him for
7 the work that he's been doing. Bear in mind that for
8 many years Aamer Anwar was working pro bono in the
9 absence of public funding. He was trying to ensure that
10 the truth about what happened came out in the family and
11 public interest. As an Asian lawyer he has been subject
12 to the institutional racism seen in regard to other
13 black and brown lawyers who take on the state -- where
14 you try and undermine them despite the fact that what
15 they're doing trying to do is ensure the most robust
16 scrutiny of what's happened. I think it shows just what
17 the resistance is when deaths like this happen to
18 ensuring that they are investigated without fear or
19 favour and in the interests of Justice."

20 And I'm interested in any patterns or themes
21 emerging that Inquest have identified where not just the
22 family of the deceased, not just the deceased or the
23 family, but their friends and other family members and
24 perhaps even their lawyers are being demonised in that
25 way?

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1 A. I mean I think -- I mean, firstly, I would say in regard
2 to Aamer Anwar, you know, obviously, I know, because I
3 have had contact with him since the outset, how hard,
4 you know, he has been working in the absence of public
5 funding. I think there's a perception often about
6 lawyers that, you know, that this kind of -- I mean if
7 you talk about tropes this idea of the fat cat lawyer,
8 when in fact so many of the lawyers I have worked with
9 over decades have done a lot of this work for no money
10 whatsoever and, particularly, in the absence of legal
11 aid funding for these case, which is of course in real
12 contrast to the fact that public funds pay for the State
13 to be represented.

14 But that aside, what I saw with Aamer and I have
15 seen with, you know, other lawyers is the fact that what
16 they were doing is trying to represent the best
17 interests of their families to try and ascertain the
18 truth about what's happened and to try and make the
19 investigation processes -- do the job that they are --
20 that they are supposed -- supposed to do. And of
21 course, you know, for many that's seen as -- that can be
22 seen as highly problematic, because effectively it's
23 also scrutinising the quality of the investigation and
24 the way in which those investigators are conducting
25 their work.

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1 And so I have seen, you know, I have seen the kind
2 of hostility to lawyers being involved in my work for a
3 long time, but I think when you are a black or Asian
4 lawyer, then the reality of racism is you see it in all
5 organisations and all structures and I think it's quite
6 easy to try and then target individuals. And I was
7 quite, if I'm being, you know, very honest, I was very
8 shocked to find out, you know, the experience that Aamer
9 was having and, you know, maybe it is because, you know,
10 he is somebody who has, you know, been out there, he has
11 a media presence, he's involved in highly significant
12 cases, particularly around, you know, institutional
13 racism. But, you know, I -- I think that it's
14 absolutely kind of abhorrent that you have a situation
15 where a lawyer who is doing the right thing for their
16 families are then themselves, you know, targeted for
17 that kind of, you know, behaviour and that kind of
18 demonisation that we've already talked about in the
19 context of the person who's died, but also their
20 families.

21 Q. And do Inquest see and a difference in situations and
22 the impact on the lawyers and the demonisation of the
23 lawyers if the person who has died is black or if the
24 person who has died is white?

25 A. I mean I think -- I think I would -- I would say, I may

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1 well be corrected, I mean I am aware of other lawyers in
2 England and Wales who have experienced similar
3 treatment, but perhaps not more recently. I mean,
4 obviously, I referenced the Undercover Policing Inquiry,
5 but obviously that's -- that has a particular time
6 period, but, you know, I think the experience that Aamer
7 has, I would suggest is -- is unusual in my current
8 experience.

9 Q. And as well as -- we've talked about demonisation,
10 including of the lawyer, are there any other examples,
11 not simply demonisation in the media, are there any
12 other examples of behaviour towards or a narrative
13 presented towards the lawyers representing families of
14 someone who's died that you're aware of from your
15 experience?

16 A. Well, I mean, I think what I said before in response to
17 that question which is around, you know, lawyers are
18 raising the legitimate concerns of their clients that
19 they represent and that's a really important role,
20 particularly where there are concerns with the way in
21 which these investigations have been carried out and
22 some people find that really difficult and find it that
23 somehow it's, you know, it's judging them for what
24 they're doing. But of course it's a really important
25 role, because, you know, families put their faith in

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1 their lawyer to, you know, play, you know, for them to
2 play a meaningful part of the investigation and so to
3 then be treated with, you know, contempt or to be
4 dismissed for what they're trying to do in their
5 client's interests is not acceptable, because families
6 have the legal right to be represented throughout these
7 process and the law is very clear on that.

8 Q. Thank you. I would like to move on to another topic,
9 which if we look at SBPI 366, paragraph 70, you touch on
10 this. This is issues regarding post-incident
11 management, difficulties and delays in obtaining
12 statements from officers. Paragraph 70 you said:

13 "As the Home Affairs Select Committee said in its
14 report in 2013 on the IPCC:

15 "'The issue of interviewing officers in cases
16 involving death and serious injury is indicative of a
17 culture of treating officers differently from members of
18 the public. Where officers are not interviewed promptly
19 under caution, this can lead to weaker evidence and loss
20 of confidence in the process of investigating serious
21 matters, such as deaths in custody. The application of
22 the threshold test for special requirements should be
23 reviewed, so that officers are routinely interviewed
24 under caution in the most serious cases, exactly as a
25 member of the public would be'."

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1 And this was the Home Affairs Select Committee.
2 I think you have referenced it -- you have given the
3 link at the bottom in the footnote 15 and you talk here
4 about a culture of treating officers differently from
5 members of the public.

6 Now, I am interested if Inquest has noted that issue
7 emerging in cases that you have been involved in, a
8 perception that the police are being treated more
9 favourably than members of the public?

10 A. I mean I think that would be the overriding experience
11 of the families that we work with and certainly chime.
12 I mean the Home Affairs Select Committee I think have
13 done a subsequent report to this where the same concerns
14 about police officers particularly -- I mean it comes
15 back to a point I made earlier on about the
16 unwillingness to approach these deaths as if a potential
17 crime has been committed, so that police officers are
18 treated as witnesses and not potential suspects.

19 And I say that not -- not implying that all deaths,
20 you know, are the result of police officer criminality,
21 but it needs to be proven to be otherwise and
22 particularly where you have a death following restraint,
23 it's absolutely vital that police officers are
24 interviewed in a timely -- in a timely way and what we
25 see is that these -- this can, you know, drag on for an

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1 extremely long time and in fact the taking of witness
2 statements can often be frustrated by the
3 Police Federation and the lawyers instructed.

4 And of course for families, you know, the idea that
5 an ordinary citizen who has been involved in a situation
6 resulting in death wouldn't be interviewed in a timely
7 manner, I think that's -- that's what leads to some of
8 the kind of lack of confidence in the processes for
9 holding police officers to account, and as I said, it's
10 been the subject to a number of inquiries.

11 Q. And from the perspective of Inquest, would it be
12 appropriate to treat those very serious cases of
13 involving deaths in custody or deaths after police
14 contact, Article 2 investigations, in perhaps a
15 different way to other types of case?

16 A. Yes, not least where a death is -- not least where, you
17 know, police contact has resulted in death and
18 restraint-related deaths are a very clear example of
19 that.

20 Q. And do you think if that was done that that would to
21 some extent rebalance this perception that officers are
22 treated differently from the public and perhaps have an
23 impact on public confidence?

24 A. Yes, and also it might assist the, you know, the
25 timeliness of these processes, because, you know, as

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1 we've discussed, they can be subject to serious delay
2 and some of that delay can come because of the refusal
3 of police officers to give statements under legal advice
4 and I say that. But you know, it --

5 I mean I think the quote of the Home Affairs Select
6 Committee probably does sum it up. But it's also --
7 I think it's what one should expect from the process for
8 holding the police to account that, you know, where this
9 has resulted in death, that, you know, we need to see
10 those processes deliver the accountability that -- that,
11 you know, we demand from the police. They -- as I said,
12 the rule of law applies to them as equally as it does to
13 a citizen.

14 Q. Can we turn to paragraph 47, please. And again you talk
15 about something the Home Affairs Select Committee but
16 this time in February 2022?

17 A. Yes, thank you, that's the latest inquiry that I was
18 talking and I gave evidence to this committee as did a
19 member of our Inquest lawyers group so it was -- it was
20 a kind of more recent inquiry effectively saying the
21 same thing, that --

22 Q. And you have given a quotation there. Is this from
23 their report?

24 A. Yes.

25 Q. "There is a clear absence of urgency and a culture of

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1 non-cooperation from some police forces involved in
2 investigations."

3 A. Yes.

4 Q. Is that a perception that you have become aware of from
5 families or and/or the public more generally?

6 A. Well, I think it's a perception from families but it's
7 also the reality of families and I think it's important
8 to note that's 2022, the previous inquiry was 2013, and
9 most recently I was on a reference group to a review of
10 the IOPC -- sorry, I think maybe it's in my statement
11 somewhere, I can't remember -- and again where that
12 whole -- that whole issue about police officers
13 statements and accounts and the subsequent paragraph
14 I think is also important which is around, you know,
15 when police officers make their first accounts and, you
16 know, the importance of separation of police officers
17 when something like this has happened.

18 Q. Let's look at 75.

19 A. Hm-hmm.

20 Q. "Very significantly for families, the IOPC often miss
21 the opportunity of ensuring that officers write their
22 early first accounts without collusion or ensuring that
23 any debriefing meetings are not merely an opportunity
24 for officers to rehearse their evidence in front of each
25 other (getting their story straight) before recording

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1 their accounts. Police officers are usually the only
2 witnesses to key events preceding the death and the
3 integrity of their accounts is therefore critical to the
4 integrity of the investigation overall. So long as
5 officers remain together following a death, many
6 families will have suspicions which undermine their
7 faith and confidence in the investigation. Concerns
8 about officers need for support and welfare
9 considerations can be fully addressed by any relevant
10 person to meet those needs so long as that person or
11 persons were not witnesses to the relevant events."

12 And here do you explain that this situation can
13 undermine again trust and confidence that the family
14 have in the investigation?

15 A. Yes.

16 Q. Yes. And more generally what is the impact for families
17 in this situation about this inability or delay in
18 securing accurate information about what happened?

19 A. Well, I think -- I think the fact that the very people
20 in whose care or custody their loved one was in and the
21 failure to make available that information, you know,
22 I mean you can only imagine what that's like on an
23 emotional level but in the context of the fact that, you
24 know, families have to look to the PIRC, in Scotland the
25 IOPC and in England and Wales for them to conduct the

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1 investigation to then know that timely evidence has not
2 been taken does undermine their confidence in the
3 ability of those investigations to get to the truth.
4 And I think that what -- that's one of the really -- you
5 know, one of the really frustrating aspects of our work
6 is the fact that when something like this happens, it
7 takes a very long time and families have to wait and the
8 state and, you know, has control of all the information,
9 you know, the families weren't there and so it's very
10 hard to then know that the very people who were there
11 are not -- are not giving -- are not giving statements
12 or are not -- it's the kind of absence or the lack of
13 candour I think is, you know, really difficult for
14 families to understand.

15 Q. Thank you. If you could give me a moment. I'm
16 conscious of the time, would that be ...?

17 LORD BRACADALE: We'll stop for lunch and sit again at
18 2 o'clock.

19 (1.01 pm)

20 (Luncheon adjournment)

21 (2.03 pm)

22 LORD BRACADALE: Ms Grahame.

23 MS GRAHAME: Thank you. Can I just go back to some of the
24 evidence you gave earlier. I just want to clear
25 something up. You have mentioned that you did meet with

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1 PIRC as part of the discussion that we had about
2 meetings with the family and Crown Office and there was
3 a discussion about meeting with PIRC. I had suggested
4 to you there was -- we've heard evidence about one
5 meeting where the meeting with the family was with
6 Kate Frame, who was the Commissioner at the time.

7 A. Okay, yes.

8 Q. Do you remember when you met with PIRC?

9 A. I mean from recollection, it was quite early on.

10 Q. Do you remember where it was?

11 A. I believe it was in the offices of Aamer Anwar.

12 Q. I think we have heard some evidence about a meeting or
13 meetings that have taken place in his offices --

14 A. Yes.

15 Q. -- from investigators from PIRC. Were you present at
16 that meeting also?

17 A. Well, I was certainly present at one or potentially two,
18 I mean aside from the meeting with Frank Mulholland and
19 then with the Crown Office, but that was at their
20 offices.

21 Q. All right. Thank you.

22 I would like to move on, please, to go back to 366,
23 if I may, and paragraph 68. 68, please. There we are:

24 "Inquest has documented how there has been an
25 institutionalised unwillingness to approach deaths in

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1 custody as potential crimes from the outset, resulting
2 in loss of forensic evidence identification of
3 witnesses, and ability to probe police officers'
4 accounts of events."

5 A. Yes.

6 Q. I think you have talked about an unwillingness to
7 approach it in that way already today.

8 A. Yes.

9 Q. "Families want cases to be dealt with as a disciplinary
10 or criminal investigation from the outset where it
11 appears on the face of it to have been potential
12 disciplinary or criminal offences. They should be
13 entitled to expect that the correct procedural steps are
14 taken to ensure the integrity of those proceedings in
15 the event that prosecutions or disciplinary proceedings
16 are ultimately brought."

17 And again, from the experience of Inquest, are
18 families interested in not just prosecutions but also in
19 disciplinary processes?

20 A. I think the answer to that would be that families are
21 wanting accountability where there has been evidence of
22 criminality or wrongdoing which would include both
23 disciplinary or criminal proceedings, which is why it's
24 so vital that the investigation is conducted properly
25 and that it's robust and that it leaves no stone

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1 unturned.

2 Q. Thank you. And can we look at paragraph 69:

3 "When it comes to evaluating the actions of police
4 officers, many bereaved families and clients experience
5 a sense of IOPC bias (that would be the equivalent of
6 PIRC) towards the police, particularly where decisions
7 are made from the outset that investigations are not
8 criminal or disciplinary investigations. This
9 perception is in part because some of the IOPC staff are
10 ex-police officers, an issue which is constantly raised
11 by families as being at the heart of their perception of
12 bias and lack of independence. The IOPC structural
13 independence from the police is determined by this lack
14 of cultural independence and this can be manifested in
15 them taking an overly cautious and conservative approach
16 and a lack of robustness and vigour in decision-making
17 when investigating the actions of police officers who
18 are unable to provide a reasonable explanation for their
19 actions. This has been a long-standing issue and one
20 reflected in the Casale Review Home Affairs Select
21 Committee inquiry into the IPCC 2013 and the
22 Angiolini Review."

23 And when you refer to the Angiolini Review, is that
24 the 2017 Deaths in Custody?

25 A. Yes, yes.

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1 Q. I'm interested in Inquest's experience of families being
2 concerned about this aspect.

3 A. I mean that's a long-standing concern which exists to
4 this day and I would suggest, within the context of
5 PIRC, that obviously it's also similar in the sense that
6 the PIRC has a lot of ex-police officers within its --
7 within its staff team.

8 Q. And does that undermine the trust and confidence again
9 that families have?

10 A. I think without doubt. I mean I would say that I think
11 families accept that obviously good investigative skills
12 are crucial and understanding policies and procedures
13 and things, so clearly there is a need for expertise
14 there, but in terms of the rigour with which
15 investigations are carried out and really the
16 willingness and ability to properly probe I think that's
17 something that be found wanting in a lot of the
18 investigations that certainly we've been involved in.

19 Q. And in 607, your second statement, if we could look at
20 paragraph 35 I think you specifically address this
21 further. Paragraph 35:

22 "For the 'I can't breathe' report we researched the
23 issue and found that none of the post-death
24 investigation process; [and then you list them] the
25 IOPC; the coroner's context; prevention of future death

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1 reports; the Crown Prosecution Service; meaningfully
2 consider the potential role of racism. We looked at 12
3 cases of black men that had occurred between 2008 and
4 2018. We looked at the record of Inquest which sets out
5 the findings and conclusions and not a single record or
6 report mentioned racial discrimination or racism. Only
7 two of the Cause of Inquest and one Prevention of Future
8 Death report had the ethnicity of the black men who died
9 at all."

10 Is that a reference to them being black?

11 A. Yes, I mean it was impossible -- from the reading of the
12 reports, you would not know the race or ethnicity of the
13 person who died.

14 Q. Thank you.

15 "The result is that the potential role race may have
16 had is entirely absent from the official version of
17 these events."

18 What impact does that have on families?

19 A. Well, the reason we did the research was because, as
20 we've already addressed, this has been a thematic area
21 of concern and we had some funding to be able to do a
22 more deep dive into our work and we had been
23 increasingly concerned that, in our view, a lot of these
24 deaths raised serious questions about racial
25 stereotyping or people who died and yet, that was

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1 completely absent from the investigation and inquest
2 process, in fact all of the process.

3 And in order to be able to do a report to make
4 recommendations, clearly we needed to properly evidence
5 that so there was a significant amount of research that
6 went into looking at those cases in you detail. We also
7 had a reference group of lawyers who were interviewed
8 who had done this work and also families were
9 interviewed. And of course what families said was,
10 well, you know, of course that was in our minds, but we
11 didn't feel confident in raising this as an issue
12 because we were worried we would be accused of playing
13 the race card or we had already experienced hostility
14 and suspicion and this would make us feel -- you know,
15 this would potentially make us be seen as more difficult
16 and so it was -- there was that disconnect between what
17 families thought and then what was -- how the
18 investigations were approaching this.

19 And I mean it's interesting to note that in one of
20 the cases that I've referenced in the report, you know,
21 even a coroner accepted in a very -- this is in the
22 death of Olaseni Lewis -- the coroner herself, who had
23 not examined the question of race during the course of
24 the inquest, herself acknowledged that race was the
25 elephant in the room. So the reason we did the research

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1 was really to try and evidence the fact that, you know,
2 we felt that race and the question of racial
3 stereotyping and racism should be part and parcel of any
4 investigation that was carried out into the death of
5 somebody from a black or racialised community.

6 Q. And it should automatically be part of that
7 investigation?

8 A. Yes, absolutely.

9 Q. And I think then you do say at 36:

10 "That renders race and racism invisible. If you
11 don't know something as a problem, as an issue, how
12 can you develop policy interventions and how can you
13 ensure that that issue is addressed?"

14 And so is that the -- you consider that without even
15 asking questions about that or addressing that or
16 exploring that line, you can't then identify and
17 acknowledge where that issue is a problem?

18 A. That's right. And I think, you know, the other
19 observations I would make is I think there has been a
20 kind of institutional denial of racism and of the
21 disproportionality that the report demonstrates. And so
22 we felt that this was something that, you know, if we
23 produced a report that we could then use in our policy
24 work and use in our meetings with the various
25 investigation and oversight bodies and I mean I was also

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1 pleased to see that, you know, obviously we gave
2 evidence, as you've mentioned earlier, about the
3 evidence we gave to the United Nations in their inquiry
4 into law enforcement and people of African descent. And
5 they made a very clear recommendation and, obviously,
6 it's -- you know, this is globally, but they made a very
7 clearly recommendations about the importance of
8 examining the role that racial discrimination,
9 stereotypes and biases may play in law enforcement and
10 accountability processes. And I was pleased to see
11 that, because in any way that absolutely captured for us
12 the essence of what we were trying to do with this
13 report to ensure that it was investigated.

14 Q. Thank you. And talking the United Nations, could we go
15 back to WIT 87, please, and look at paragraph 59. These
16 we've looked at earlier today. And these are the 2020
17 submissions to the United Nations and we see here you
18 have also submitted in relation to prosecutions:

19 "Our monitoring shows that since 1990 that there
20 have been nine unlawful killing conclusions returned by
21 juries at inquests into deaths involving the police and
22 one unlawful killing finding recorded by a public
23 inquiry into a police shooting, as well as other
24 findings critical of force used. Yet none of these have
25 resulted in a successful murder or manslaughter

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1 prosecution. Indeed, we are not aware of a single
2 occasion when the police have been successfully
3 prosecuted for manslaughter at an individual or
4 corporate level."

5 And I'm interested in this comment, was this more
6 research that Inquest did?

7 A. I mean this is something that we do as a matter of
8 course. We monitor inquest outcomes from our work and
9 then what happens -- what happens to them. Just bear in
10 mind this was December 2020 and since then there was the
11 successful prosecution of a police officer following the
12 death of Dalian Atkinson, which is in one of my
13 subsequent statements.

14 But I mean absolutely and I think, you know, it's
15 one of the reasons why we've talked about kind of, you
16 know, immunity and impunity within the system, because
17 even where there has been the most overwhelming evidence
18 of dangerous or excessive use of force, and juries have
19 reached conclusions which were then on the criminal
20 standard of proof, we've then not seen the corresponding
21 action, you know, either criminal or indeed in many
22 causes disciplinary.

23 Q. I see.

24 A. And I think just to add to that and, you know, going
25 back to what that does to families' confidence, I mean

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1 it's fair to say I think that this as an issue that has
2 really undermined both family confidence, but also
3 community confidence in the processes that we have for
4 holding the police to account. Because on paper, you
5 know, we have a relatively sophisticated framework, but
6 in reality the question as to whether or not it's
7 achieving accountability and change is something that is
8 not borne out by a lot of the work.

9 And in fact, you know, it's very often families and
10 families engaging in campaigning that really draw these
11 issues to public and parliamentary attention and I
12 think, you know, utilising the United Nations was
13 important to us because we were, you know, able to use
14 our experience in the UK to help try and develop best
15 practice, you know, globally.

16 Q. I was going to come on to the issue of misconduct
17 proceedings actually. You have obviously explained the
18 situation regarding prosecution, but am I correct to
19 understand your evidence that you've also seen a failure
20 or a lack of misconduct proceedings being taken against
21 officers, even where there have been findings of
22 unlawful killing?

23 A. Yes.

24 Q. Or excessive force having been used?

25 A. Yes.

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1 Q. And are you aware from your experience why there are no
2 subsequent misconduct proceedings?

3 A. I mean I've said earlier on that there are lawyers who
4 could probably better answer that question, but
5 certainly, you know, the other issue that we've seen is
6 officers, you know, retiring or leaving the force before
7 action can be taken and you can only imagine what that
8 does to families, but also just the way in which these
9 processes are so long and drawn out that I think the
10 lack of rigour which I've talked about previously in
11 regard to the investigations is also subsequently
12 revealed through the lack of the misconduct processes.

13 Q. We've heard some evidence impact of retirement or
14 officers leaving before misconduct proceedings can be
15 concluded. Is that the position in England and Wales
16 that officers can retire or leave before misconduct
17 proceedings are concluded?

18 A. It certainly was. My understanding is that the system
19 has been changed now so -- but I think one of the
20 concerns that certainly families have had is that even
21 when these processes, you know, are ongoing that the
22 sanctions at the end are very often what are called
23 words of advice and it's very rare to see police
24 officers sacked as a direct result of -- certainly in
25 the context of deaths in custody.

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- 1 Q. Right. Can I ask you where an institution such as a
2 police service, police force, or Crown Office in
3 Scotland, have been found to be institutionally racist
4 or have admitted that they are institutionally racist,
5 I'm wondering on whether you have any concerns about
6 those organisations considering issues of conduct in
7 relation to staff themselves? Obviously, I'm
8 considering the question of independence, and I wonder
9 if you have any concerns about that matter?
- 10 A. Yes, my understanding -- can you just explain the
11 question again.
- 12 Q. Yes. Sorry my fault.
- 13 A. No, no.
- 14 Q. We've heard evidence that Police Scotland's Chief
15 Constable last year admitted Police Scotland were
16 institutionally racist. We've also heard evidence that
17 as a result of a report, the Jandoo Report, and
18 incidents in relation to Chhokar and the murder of
19 Mr Chhokar, that Crown Office at that time were
20 considered institutionally racist.
- 21 A. Yes.
- 22 Q. And I'm interested from the perspective of considering
23 conduct and misconduct matters, to what extent Inquest
24 or yourself have any concerns about organisations which
25 have admitted or been found to be institutionally racist

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1 are in charge of looking at conduct issues for their
2 staff?

3 A. I mean I think the short answer is, yes. And of course,
4 you know, there is expert evidence that could be adduced
5 to assist in that role.

6 Q. Where would that be from?

7 A. Well, from people who -- I mean I think there's a
8 systematic problem about how organisations, and I'm
9 thinking about the IOPC as it now is, in terms of their
10 own ability to investigate race and racism and the fact
11 that there are people who, you know, there are plenty of
12 academics who have written, you know, extremely
13 important research around, you know, how racism, be
14 that, you know, institutional, systematic, structural,
15 manifests itself and who would be in a good position to
16 be able to offer expert advice about how one
17 investigates that.

18 And I think if you look at the Sylvia Casale
19 reinvestigation into the death of Sean Rigg, you know, I
20 thought that that could and should have been a bit of a
21 turning point for the IPCC, because she was very clear
22 in that investigation, that reinvestigation, how the
23 question of race just simply wasn't looked at. And, you
24 know, that could have been a really important, you know,
25 learning opportunity for that, you know, that

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1 organisation, but one in my view that they failed to
2 grasp.

3 So I would say of course, you know, there is a
4 problem about, you know, if you're an organisation
5 that -- I mean I welcome the fact that the Chief
6 Constable actually came and gave evidence to that
7 effect, because certainly that's not something that has
8 been repeated in England and Wales, not least with the
9 Metropolitan Police Commissioner, and so I think that's
10 an important step forward, but it's all very well
11 accepting that. It's a question of how does that then
12 change culture and practice within the institution
13 itself.

14 And, you know, I would say suggest that if you're
15 really, really committed to cultural and practice
16 change, then you need to also get help in helping to
17 drive that by people who understand what we mean by
18 "institutional racism" and "structural racism" and how
19 that impacts on the way in which police officers behave,
20 at an individual, but also at a corporate level.

21 Q. And would Inquest see a role, specifically in Article 2
22 cases, where there have been deaths --

23 A. Yes.

24 Q. -- of black men in particular in relation to considering
25 issues of the conduct of officers in a situation along

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1 those lines, would Inquest see a role for perhaps an
2 independent investigation into things like misconduct?

3 A. Yes.

4 Q. Can I ask you to -- we've been talking about
5 post-incident management and issues regarding that. Can
6 I ask you to look at paragraph 90 of your first
7 statement, which is the 366 statement, paragraph 90.

8 Now, this covers three pages and I don't intend to
9 go through every single line, but this section sets out
10 in some detail what, as I understand it, Inquest would
11 consider to secure a meaningful investigation.

12 A. Yes.

13 Q. And it reflects what families would be looking for; is
14 that fair?

15 A. I would suggest it reflects what families, Inquest and
16 the lawyers that we've worked with over these decades
17 have sought to try and achieve from these processes.

18 Q. Thank you. And can we move on to D, first of all, which
19 is the fourth. Yes:

20 "To be trusted to receive information on a
21 confidential basis so that matters can be shared with
22 them as the investigation progresses and key documents,
23 such as body-worn footage, CCTV, can be disclosed. Many
24 families are told that disclosure of key materials
25 cannot be provided, although no family members is

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1 witness to the events covered by the investigation,
2 simply because there is the potential for a criminal
3 process and many families have to battle to receive
4 disclosure throughout the process."

5 A. Yes.

6 Q. Could you expand on why this is one of your suggestions
7 for best practice?

8 A. I mean because I think one of the worst things for a
9 family is the kind of drip feed of information that they
10 get as part of the investigation, not least when it
11 takes a long time, and that there are processes that can
12 be put in place so that they can actually have some of
13 those documents, you know, respecting the fact that, you
14 know, there is confidentiality and that they --

15 I think if families have information explained to
16 them, then they are perfectly able to understand the
17 need for confidentiality, for the fact that this is
18 information that will be shared with them on the
19 understanding that it is -- it is -- it is being seen by
20 them alone and they can't talk about it. And many of
21 the families, you know, that I work with that happens
22 to.

23 But I think it's important to feel, you know, if you
24 want to feel part of a process that you're given access
25 to that information and too many families have to

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1 actually, you know, fight for that information as the
2 investigation goes on. And, you know, I would suggest
3 that, you know, if a family are properly legally
4 represented then their lawyer can help guide that
5 process and, you know, ensure that, you know, I don't
6 know footage is seen within their offices and, you know,
7 it's not shared et cetera so.

8 But it's -- it's terribly important, because
9 I think, you know, for many people, you know, as I have
10 said, you know, the worst thing has happened and not
11 having that information, you know, it creates -- it
12 creates a lot of trauma and it can actually assist them
13 to begin to understand what happened, but also respect
14 the integrity of the investigation that is being carried
15 out.

16 Q. And again, does that help to build the trust and
17 confidence?

18 A. Yes, absolutely.

19 Q. And you then say, "Many families have to battle to
20 receive disclosure." We've heard evidence from
21 Professor Meer and he talked about families having to
22 litigate or do FOI requests or that type of thing. Is
23 that -- do Inquest have experience of that when you say
24 "battle to receive disclosure"?

25 A. I suppose when I use -- I mean unfortunately for many

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1 families it does feel like a battle and it feels like a
2 very unequal playing field when, you know, you're a
3 bereaved family and you have your lawyer and, you know,
4 your -- I mean we only really need to look around this
5 Inquiry room to get a sense of the interested parties
6 that often are involved when these deaths happen. And
7 so it's quite often the drip feed of information or
8 families at the outset giving very important information
9 to the investigators and then, for whatever reason, that
10 information not being seized, like important CCTV
11 footage. We've talked about, you know, body-worn
12 footage, which is obviously more relevant down south.
13 And I think, you know, families with a lawyer struggle,
14 so goodness knows what it's like for a family who don't
15 have access to legal representation.

16 Q. Thank you. Could we look at F now, please:

17 "Cases to be dealt with as a disciplinary or
18 criminal investigation from the outset where there
19 appear on the face of it to have been potential
20 disciplinary or criminal offences, and that the relevant
21 procedural safeguards are put in place to ensure the
22 integrity of the investigation overall. Families feel
23 strongly that a level playing field requires police
24 officers to be treated as a civilian would if there are
25 grounds to suspect that they have been responsible for a

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1 crime, or as they would be treated in a place of work if
2 there were potential serious misconduct and they
3 naturally compare the process with how a civilian would
4 be treated."

5 Again, is this a theme that you have become aware of
6 through work with Inquest --

7 A. Yes.

8 Q. -- about the reaction of families?

9 A. Yes.

10 Q. I think you said earlier that there may be a perception,
11 if I can summarise it this way, that police officers are
12 given preferential treatment.

13 A. Yes, and that they're above the law. That's how it's
14 perceived and, you know, going back to the earlier
15 observation about what happens from these processes,
16 it's also borne out in the reality in terms of lack of
17 the prosecutions or indeed lack of disciplinary action.

18 Q. Thank you. And although the Chair will be able to read
19 all these items, I just like to now turn to G for golf,
20 the seventh one, which begins:

21 "Independent investigations and coroners should
22 ensure they meaningfully consider the role and impact of
23 race/ethnicity of any black and/or racialised person who
24 dies following police contact examining the potential
25 role of racism or discrimination from the outset,

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1 including in the terms of reference and through to the
2 scope of the inquest and inquiry."

3 And I think you have said that already?

4 A. Yes.

5 Q. You would like to see that automatically included?

6 A. Yes.

7 Q. Particularly where there has been a death of a black
8 man?

9 A. Yes.

10 Q. Yes. Thank you. Could I ask some questions about
11 family liaison officers now?

12 A. Yes.

13 Q. If we go back to your original statement, the 366, and
14 if we could start at paragraph 39.

15 Now, you have given a significantly detailed
16 explanation in relation to FLOs and I won't go through
17 every line, but I'll dip into some of this, if I may.
18 I think in 39, when that's on the screen, halfway down
19 you say:

20 "This role has not translated well."

21 Do you see that?

22 A. Yes.

23 Q. "... for those families who have been bereaved following
24 police contact. Alongside their support role, the FLO
25 is also an investigator and an evidence gatherer.

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1 Families are not always aware of this and so tensions
2 can arise when families perceive a lack of transparency.
3 The FLO role is often confusing and, at worst,
4 intrusive."

5 Could you help the Chair understand some of the
6 difficulties that families who Inquest have been
7 supporting, some of the difficulties they've
8 experienced?

9 A. I mean I think I say earlier on that the FLO role is
10 well-established to support victims of crime and, of
11 course, it's important to say here that the families
12 that we work with are not seen as victims of crime and
13 that results in a number of issues, not least they're
14 not -- they don't get the provisions of, for example,
15 victim support or for automatic counselling et cetera.

16 And the FLO role has -- when I say it's not
17 translated well, it's particularly around the
18 investigation and evidence gathering role that they
19 perform along with the investigation body, be that the
20 IOPC, IPCC or indeed the PIRC. And what families have
21 reported, and I think I might have given some quotes
22 somewhere about this, is that they have felt that they
23 are the subject of investigation and that the FLO has
24 been trying to get information from them about their
25 loved one to report back to the investigation, rather

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1 than the way that sometimes the FLO role is presented,
2 which is there to advise and support and I think that
3 that's -- I think that that causes real tension.

4 And families have reported being, you know, being
5 felt like they were being spied upon and I think that's
6 a real perception. And however good the FLO may be, at
7 the end of the day, they are part of the investigation
8 process. They are not there to carry out an independent
9 role in terms of, you know, the family's advice and
10 support person and you know -- I distinguish that
11 between the role of the FLO in other situations where
12 that role can be extremely helpful for families when
13 they have had an experience or a death or -- so it is
14 about -- it is about the fact that, at the end of the
15 day, the FLO is part and parcel of the investigation
16 that's being carried out.

17 Q. And so is this a particular difficulty in situations
18 where there has been a death following police contact
19 where it's an Article 2 situation?

20 A. Yes, I'm talking about the role of the FLO following
21 deaths in custody and Article 2 cases, absolutely.

22 Q. Thank you. And then if we turn to paragraph 46, please,
23 you also mention the -- and I'm halfway down this
24 paragraph:

25 "They also need to understand and recognise family

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1 dynamics and that often the responsibility for informing
2 other family members on progress falls to an
3 individual."

4 I'm interested in that aspect, this idea that it can
5 fall to an individual. What pressure does that put on
6 that individual member?

7 A. I mean it's -- I think it's extremely difficult to be in
8 the situation where you are, I suppose, the go-to family
9 member who has to report on progress of, you know,
10 investigations, inquests whatever it might be, at a time
11 when you're also trying to navigate the processes
12 yourself. I mean the emotional toll is absolutely huge,
13 and I think that it places just a lot of pressure on
14 people and I mean I have seen it, I have seen it for
15 30 years on -- you know, it's very often there will be
16 individual family members who have effectively kind of
17 drive those processes for the benefit of all family
18 members and it takes -- it takes a toll.

19 And that's not least the fact that, you know, quite
20 often they have had to actually, you know, fight to
21 understand what their rights in the process are and, you
22 know, I have already described the kind of information
23 deficit that often follows these deaths and how
24 difficult it is to get access to advice and support.

25 Q. Thank you.

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1 And again, I would like to come to the best practice
2 section of this statement and this is at paragraph 52,
3 sorry. There we are and it says:

4 "The following is a summary of the key points of
5 best practice in respect of FLOs."

6 And again, is this gathered together from experience
7 from Inquest?

8 A. Yes.

9 Q. Comments from families and lawyers who are involved?

10 A. Yes.

11 Q. Now, so you talk about:

12 "A. Clarity from at the outset.

13 "B. Signposting to independent advice and support.

14 "C. All families should be advised of their rights
15 to legal advice and representation."

16 You talk about, at the bottom of the page, written
17 and oral information about support services being
18 provided to families.

19 And then D:

20 "Refer the family to Inquest at the earliest
21 opportunity.

22 "E. Training from a trauma informed approach."

23 A. Hm-hmm.

24 Q. And F:

25 "Clear protocols for the structure of the

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1 relationship.

2 "G. Bereaved people should be treated with dignity
3 and respect, empathy and compassion and the
4 consideration that any bereaved person should expect."

5 This -- tell me if you disagree, this seems to
6 mirror some of the comments made by Macpherson in the
7 Stephen Lawrence Inquiry. We have heard evidence about
8 bereaved people should be treated with dignity and
9 compassion and respect.

10 A. Yes, and I mean it's also I think spelled out very
11 clearly in the Angiolini Review. And just while you
12 were saying that, I was just thinking your earlier point
13 about the responsibility lying on one individual.
14 I think the other issue is that, you know, because these
15 investigation processes, as we know, are protracted,
16 families wait for -- you know, they're told that on
17 certain dates information will be forthcoming or
18 decisions will be made and so families wait for those
19 phone calls or for that information to come, and I don't
20 think people realise what it's like if that phone
21 doesn't ring or if that information is not forthcoming
22 and how that makes people feel, not least if you are the
23 person who everybody else is relying on to explain what
24 is happening.

25 And I say that because I remember a conversation we

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1 had with the DPP, the Crown Prosecution Service, about
2 this and trying to get them to understand that, you
3 know, if you agree to give families an update, you give
4 them an update, regardless if there's nothing to report.
5 Sorry, that was a clumsy sentence.

6 Q. You make contact with the family?

7 A. You make contact with the family regardless, because
8 otherwise families are just waiting bereft of
9 information and it's better just to have that contact,
10 even if there's nothing to say.

11 Q. Yes. All right. And you mentioned the word
12 "recommendations". As I understand your statements,
13 without taking you to any particular passages, you take
14 the view that there are issues about recommendations of
15 reports and things that may be are not being done and I
16 think a part of your second statement, 607, if we could
17 go back to that, you talk about the National Oversight
18 Mechanism?

19 A. Yes.

20 Q. And you would like to move on to that, please, and ask
21 you some questions about that. So paragraphs 147 and
22 148. Sorry, I have maybe -- well, we can start with
23 147:

24 "The lack of a statutory duty of candour is also
25 relevant."

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1 And you talk about the Hillsborough Law and "It's so
2 important to it applies to all law enforcement
3 agencies", but actually it was the National Oversight
4 Mechanism that I was coming on to and that's 148, and if
5 we can look at that, please:

6 "I am asked to explain why Inquest are campaigning
7 for the introduction of a National Oversight Mechanism
8 to monitor the implementation of recommendations arising
9 from deaths involving the state.

10 "149. Prior to coming up with this proposal for an
11 independent body to be set up, we met with bereaved
12 families, lawyers, civil society, academics, policy
13 experts, and oversight and monitoring bodies. We also
14 met with the Independent Advisory Panel on Deaths in
15 Custody of which I was a member."

16 Was that the cross party --

17 A. That's the cross-government sponsored.

18 Q. Right. Now, I wonder if you can assist the Chair by
19 perhaps explaining a little about the context here, how
20 this suggestion arose?

21 A. Yes. I mean maybe I'll start just by talking about it
22 in the context of restraint-related deaths just by way
23 of example, because what your Inquiry will have
24 realised, not least by some of the information that
25 Inquest have provided and others, is that this is not an

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1 under-researched area. There have been investigations,
2 inquests, independent government-commissioned reviews,
3 academic research et cetera, all making successive
4 recommendations about action that could be taken to try
5 and effect policy and practice change.

6 And I think for me one of the biggest frustrations
7 about Inquest's work is seeing the same issues being
8 repeated across our work both in the context of deaths
9 in custody and detention, but also even if you're
10 looking at other areas like Hillsborough, Grenfell, the
11 Infected Blood Inquiry, where we have seen
12 recommendations made and you always see the State's
13 organisation saying that lessons will be learned, that
14 action will be taken and what has become very clear is
15 that there is no independent body that is responsible
16 for monitoring, analysing, and following up on action
17 that has been taken. So it's very often families who
18 have been the drivers for change following their loved
19 one's death or following inquests or indeed something
20 like the Angiolini Review, which we can come on to.

21 I think what happens is that too often the
22 recommendations, which potentially are lifesaving
23 recommendations, that's the whole point of them, they
24 are about preventing deaths happening in the future, you
25 will sometimes see some initial work and initiatives and

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1 the commitment by some people, but of course people move
2 on and organisations do not have good memories, good
3 knowledge. And so what tends to happen is that the
4 deaths, the recommendations following deaths just
5 disappear into the ether or sit on a shelf and then only
6 come out when maybe, you know, a parliamentarian asks a
7 difficult question.

8 And so our proposal is about trying to ensure that
9 there is that proper oversight of recommendations, which
10 we see as being important for anybody concerned with
11 State-related deaths and their investigation and,
12 importantly, their prevention.

13 Q. So filling that black hole where recommendations are
14 made, but then no body working at, as you say,
15 monitoring, analysing or following up recommendations,
16 those recommendations designed to prevent deaths in the
17 future?

18 A. Yes, and I mean I think -- just to add to that, I think
19 there's also a really important human rights case for
20 establishing this, because we have talked about
21 Article 2. Well, the Article 2 obligation is not just
22 to investigate, but it's about learning lessons for the
23 future.

24 And you know, I recently gave evidence to a House of
25 Lords Inquiry into the Inquiries Act and, you know, I

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1 know members of the House of Lords are quite shocked to
2 discover that this doesn't actually exist. And you
3 know, in the context of inquests, but also public
4 inquiries, you may have -- you may have a parliamentary
5 committee that might look at one aspect of a public
6 inquiry, but that's not sustained, and I think one of
7 the really important things about an independent
8 oversight mechanism is to make sure that there is a
9 constant following up and reviewing of what action is
10 actually being taken, you know, on the ground to -- so
11 that there is a much more rigorous process to ensure
12 that these recommendations that have come out of
13 inquiries, often when the worst possible thing has
14 happened or have come out of inquiries because of
15 serious concerns about the conduct of government or
16 government organisations, that there is a real
17 opportunity to learn and to maximise that preventative
18 potential that inquiries, inquests, fatal accident
19 inquiries can actually perform.

20 Q. Thank you. Can I move on to something else now. We
21 looked earlier at "I can't breathe", the report, and
22 that was SBPI 0607. Sorry, that's your -- well, if we
23 look at your statement first of all, 607, and we look at
24 paragraph 27. And you say here:

25 "We recently produced an evidence-based report

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1 called 'I can't breathe'. On paper, England and Wales
2 have a highly developed system of oversight of police
3 conduct with provision for identifying racism and a
4 well-established investigation and coronial system to
5 examine the circumstances of deaths in state custody for
6 the state to be accountable. However, we were aware
7 that the lethal pattern of disproportionality continues
8 and that no death of a black person following police
9 custody or contact has led to officers being effectively
10 disciplined for racism or held to account."

11 And that's subject to the comment you made about
12 Mr Atkinson's death and the criminal trial that
13 resulted:

14 "This was also despite the recommendation in the
15 Angiolini Review that the police watchdog investigators
16 should consider if discriminatory attitudes have played
17 a part in all cases where restraint, ethnicity and
18 mental health play a part. One of the things that we
19 had documented in our work was how race was the elephant
20 in the room. It was invisibilised, erased from the
21 official narratives about death, because it was never
22 investigated as part of the investigations that followed
23 the deaths of through the Inquest hearing."

24 And I would like to look next at paragraph 38 and
25 this contains your recommendations --

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1 A. Hm-hmm.

2 Q. -- for "I can't breathe".

3 Now, I would plan to simply go through your
4 statement on this, although we do also have the report
5 itself at 513. If you feel that would be inappropriate
6 to use your statement --

7 A. Yes.

8 Q. I can use your statement. Thank you so much.

9 A. Yes.

10 Q. So let's look at paragraph 38:

11 "The other recommendations in the 'I can't breathe'
12 report are as follows:

13 "Post-death investigations and scrutiny.

14 "A. The IOPC and the coroner's service should
15 ensure they meaningfully consider the impact of the
16 race/ethnicity of any black or racialised person who
17 dies following police contact, examining the potential
18 role of racism or discrimination. This should be
19 integral and a proactive part of their work ... This in
20 turn should be central to the work of the
21 Crown Prosecution Service in their response to these
22 deaths."

23 And so again, does this follow on from what you said
24 earlier?

25 A. Yes.

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1 Q. About it should essentially be automatically included --

2 A. Yes.

3 Q. -- as part of a proper investigation, an adequate
4 investigation into deaths in custody?

5 A. Yes.

6 Q. Thank you. And then if we can move on, please:

7 "b. The IOPC should amend their guidelines and
8 practice for handling investigations into racial
9 discrimination to bring them into line with the way
10 allegations of racial discrimination are approached in
11 civil courts. This means explicitly incorporating a
12 shifting burden of proof set out in the Equality Act
13 2010 and ensuring this guidance is properly applied
14 through specific training of IOPC investigators."

15 And would this be equally equivalent to PIRC
16 investigators?

17 A. Yes.

18 Q. And so an alignment, if you like, between the civil
19 approach and an approach taken in relation to actual
20 criminal investigations?

21 A. And this is the matter -- I mean this -- I think I said
22 this earlier, but this was a report that also engaged
23 with, I believe, 12 of our Inquest lawyers group members
24 who have got particular expertise in working around
25 these cases and so, you know, and also had experience of

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1 the Equality Act.

2 Q. Thank you.

3 "c. The Chief Coroner should develop detailed
4 guidance and training on how coroners should approach
5 investigating racial discrimination in inquests to fully
6 reflect Article 2 and the Equality Act.

7 "d. In the context of Scotland these
8 recommendations and the findings of this report more
9 broadly should be considered by PIRC, the Crown Office
10 and in relation to fatal accident inquiries."

11 A. Yes.

12 Q. Then "Inspectorate and monitoring bodies", if we can
13 move up the page:

14 "Consideration of the impact of race and racism on
15 the treatment of people in police custody and contact
16 should be central to the continued work of monitoring
17 and inspectorate bodies such as the UK National
18 Preventive Mechanism, HM Inspectorate of Constabulary
19 and Fire and Rescue Services and Independent Custody
20 Visitors."

21 And then "The treatment of Black people by the
22 police", one of the recommendations was to:

23 "... call on the UK Government, the Home Office and
24 national police forces to make a time-bound public
25 commitment to end the deaths, the disproportionate use

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1 of force and broader ill treatment of black people in
2 police contact. This commitment should include the
3 following recommendations around restraint and mental
4 health."

5 A. Yes.

6 Q. Sorry, yes. Sorry, I lost my place there. I think
7 there was one called "Restraint", yes:

8 "We call on the government to implement the
9 unfulfilled recommendations of the Angiolini Review
10 (2017) [the deaths in custody] with a particular focus
11 on recommendations relating to the use of force and
12 restraint."

13 A. Yes.

14 Q. You mentioned mental health.

15 A. Yes.

16 Q. And you talk about -- specifically about de-escalation
17 and care being the focus?

18 A. Yes.

19 Q. I:

20 "In the long term, the UK Government should urgently
21 review national and international evidence on
22 alternatives to policing in responding to people in
23 mental health crisis, with an aim of creating nationally
24 available systems which put community services and
25 specialist health care practitioners at the centre of

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1 crisis responses without police."

2 And then -- keep going, you then turn to "data".

3 And here you talk of the IOPC:

4 "... to monitor and publish data on
5 restraint-related deaths both in police custody and
6 deaths following police contact, disaggregated by
7 ethnicity and other protected characteristics."

8 A. Yes.

9 Q. And following on from that you deal with "Duty of
10 candour". We have heard some evidence about that and we
11 understand there's a bill going through the
12 Scottish Parliament in relation to matters connected
13 with that and other issues.

14 "Access to Justice":

15 "The Government, coroners' service and IOPC should
16 enact the outstanding recommendations of the
17 Angiolini Review around family support and the coronial
18 system."

19 "National Oversight Mechanism", so this is a
20 specific recommendation regarding what you have
21 explained to the Chair that the government should:

22 "... establish a new and independent body tasked
23 with the duty to collate, analyse and monitor learning
24 and implementation arising out of ... investigations in
25 inquiries."

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- 1 A. Yes.
- 2 Q. "Transformative social change," to decrease reliance on
3 policing and investment in the criminal justice system.
- 4 A. Hm-hmm.
- 5 Q. And then in your inquiry you then talk about specific
6 comparisons with Scotland and England.
- 7 A. Yes.
- 8 Q. I only have one or two minor matters to deal with, but
9 I'm conscious that the time is drawing to when we
10 normally have a break, but I think I have got one issue
11 I could perhaps deal with now.
- 12 A. Okay, yes.
- 13 Q. And this relates to publications for families. And I
14 wonder if you could look, please, for me at SBPI 00515,
15 which I understand is a guidance document, 00515,
16 "Achieving racial justice at inquests. A practitioners'
17 guide."
- 18 A. Yes.
- 19 Q. Am I right in saying this is a document which provides
20 guidance that inquests have prepared along with Justice?
- 21 A. Yes, the human rights charity Justice.
- 22 Q. Yes.
- 23 A. They approached us a while back when we were doing our
24 research into the report "I can't breathe" and they were
25 interested in looking at this issue in more detail, so a

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1 working group was set up chaired by one of our Inquest
2 lawyers, Leslie Thomas KC. The working group included
3 lawyers representing the State as well as family
4 lawyers, academics, family member, and, obviously,
5 Inquest and Justice and it was very much -- it's very
6 much I think best described as a bit of a toolkit for
7 those conducting investigations, inquests and I would
8 argue its relevance of course in Scotland.

9 And I was very pleased that we got the -- we got the
10 active support and support of the Chief Coroner's Office
11 in doing this and we're already seeing that it's having
12 an impact in the way in which some investigations are
13 being conducted but -- so I think it's really very much
14 a kind of blueprint of good practice. And the idea
15 behind it was that it provides not only the broader
16 context on why it is we should be looking at this issue
17 in a broader context, it's also kind of gives everybody
18 involved, you know, whoever they are, investigators,
19 coroners, a kind of an opportunity to get a sense of how
20 and why they might approach these issues within
21 investigations.

22 Q. Who gets these documents or brochures, guidance, who
23 gets this?

24 A. It's a report --

25 Q. It's a report.

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1 A. -- effectively. So we had a launch of it. We've
2 disseminated it. Well, Inquest and Justice have
3 disseminated it and we're hoping that the Chief Coroner
4 will consider in their next round of training for
5 coroners, mandatory training for coroners, that they
6 will have a session on the report during that training,
7 but it's very much up to us to try and, you know, drive
8 that change, but I think it's -- I think it's -- it's a
9 helpful -- it's a helpful document for people.

10 Q. And does this help those working within at least the
11 coronial system, if not further beyond, to understand
12 perhaps steps that can be taken during that
13 investigation, that part of the process --

14 A. It's for anybody.

15 Q. -- regarding race?

16 A. Sorry, to cut across you.

17 Q. No, not at all.

18 A. It's for anybody who's involved in investigations and
19 inquests. I mean I would say it has a relevance across
20 the UK and more broadly. To be perfectly honest, that
21 was the point behind. It was to assist people in their
22 roles.

23 Q. Thank you. I'm conscious that it's now 3 o'clock, would
24 that be an appropriate time?

25 LORD BRACADALE: We'll take a 15-minute break.

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1 (3.01 pm)

2 (A short adjournment)

3 (3.18 pm)

4 LORD BRACADALE: Ms Grahame.

5 MS GRAHAME: Thank you. I would like to now turn on your
6 second statement to paragraph 116. And this deals with
7 the final matter that I would like to address with you
8 today. So this is SBPI 00607, and it's paragraph 116
9 towards the end. And you'll see that this is under a
10 topic called "Restraint".

11 A. Yes.

12 Q. And if I can read from the third line:

13 "A pattern what we've seen time and again..."

14 Do you see that, line 3 at the end, "A pattern that
15 we have seen time and again"? Have you got that there?

16 "... and I think it's really evident and looking at
17 Sheku's death is that default of police officers to a
18 situation is to go in and restrain and use force,
19 whether that is the use of batons, CS spray, or hands-on
20 restraint, rather than stepping back, de-escalation,
21 containing. That response aggravates and exacerbates
22 the situation. It increases the risk of harm to that
23 individual because somebody who is in a state of
24 agitation is often very scared, very frightened and so a
25 rational response to fear and to restriction of oxygen

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1 is to struggle to breathe. The mechanics of a restraint
2 death is such that that can be fatal. There is a video
3 called '60 Seconds to Save a Life' which was published
4 precisely to address how fatal restraint can be."

5 Now, am I understanding correctly that after the
6 Angiolini Death in Custody Report in 2017 there was a
7 concern expressed in relation to some of the findings?

8 A. Yes.

9 Q. And a decision was taken to launch a video to help
10 police officers recognise a medical emergency in custody
11 and act quickly to resolve it; is that correct?

12 A. Yes, I think the video though was to show precisely how
13 quickly restraint can become a medical emergency and how
14 quickly somebody can actually die. That was the
15 thinking behind it.

16 Q. And do you remember the bodies that were involved in
17 preparing this video?

18 A. From recollection, it was a bit difficult to actually
19 find from the -- because it was on YouTube, but
20 I believe at the time it was the College of Policing and
21 the National Police Chiefs' Council --

22 Q. Right.

23 A. -- who were behind the making of the video.

24 Q. And they combine and created this video to provide
25 assistance to police officers --

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1 A. Yes.

2 Q. -- perhaps to be perhaps used for train training
3 purposes?

4 A. Yes.

5 Q. I would like to play this video now. It's very brief.
6 It's a minute --

7 A. 60 seconds.

8 Q. A minute and a few seconds. And I would like to play
9 that if that is possible and what we'll do is, we'll
10 watch it and then I'll ask you one or two questions.

11 (Video playing)

12 Q. So was this a video that from Inquest's perspective you
13 would like to see that type of training being given to
14 police officers to emphasise the speed at which
15 restraint -- restraint we've heard is a risk, there can
16 be risk of death. But is that the type of thing that
17 you would like to see in terms of emphasising the speed
18 at which these things can occur?

19 A. Yes, I mean I guess, you know, a frustration is that
20 we've had various initiatives previously. I mean I
21 recall, and again it's in my statement, you know,
22 following the death of Roger Sylvester, who was a black
23 man who died following restraint, there was a review by
24 the Metropolitan Police and then there was guidance and
25 kind of warnings about the dangers of positional

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1 asphyxia, particularly about at the dangers of prone
2 restraint.

3 And I think, you know, I would be very interested to
4 know how many new police officers have seen this
5 particular video and I think it goes back to my earlier
6 point about, you know, initiatives that follow
7 high-profile deaths, which of course I welcome, but, you
8 know, how do we ensure that this information is actually
9 embodied in policy and practice on the ground? And how
10 do we ensure that where restraint is taking place that
11 that -- that where there is body-worn footage, for
12 example, that, you know, senior police officers are
13 actually reviewing that to check how, you know, how
14 restraint is being carried out.

15 I know in the Angiolini Review we made
16 recommendations about training involving bereaved people
17 and certainly myself and, in fact, Marcia Rigg, who
18 you're hearing from, but also the family of
19 James Herbert, we have addressed police conferences
20 about our work, but also about the concerns that led to
21 the deaths of their relatives. And I know from the
22 police officers involved how important that was to hear
23 that perspective and, you know, it was -- it was I think
24 a way of actually talking about these issues in -- in a
25 way that people could identify with that the family

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1 member before them, who was there because, you know,
2 they wanted to try and not only explain the personal
3 impact of having a relative die in those circumstances,
4 but about trying to help people understand the risks and
5 how, you know, change, you know, how to drive the change
6 that they wanted to see as a result of this.

7 But, you know, as I say, I mean, you know, I have
8 done this work for a very long time and, sadly, what I
9 see is that positive initiatives often just get
10 forgotten, because there isn't that kind of
11 institutional knowledge.

12 Q. We've heard some evidence about institutional memory
13 loss.

14 A. Yes.

15 Q. When people, as you said before the break, leave a role,
16 move on, get promoted?

17 A. Yes.

18 Q. And that that can -- the impetus the drive forward can
19 be left.

20 A. And, you know, I have to -- I have to knowledge here
21 that the, you know, the vital contribution that families
22 have played to try to drive that change, you know,
23 often, you know, putting their own lives on hold,
24 because, you know, they're so committed to try and see
25 things changing so that other people don't end up in the

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1 same situation that they have. And in fact, you know,
2 I mean one can argue that, you know, you know,
3 individual prosecutions in these cases, you know, might
4 be one form of accountability, but, you know, for
5 families another form of justice and accountability is
6 to actually see things change so that other people don't
7 die in similar circumstances, you know.

8 And as I said in my earlier evidence, this is not an
9 area that has been under-researched. There are numerous
10 documents and guidance and recommendations about the
11 dangers of restraint and the fact that we're still
12 talking about, you know, that the fact that these deaths
13 are not just historic, but they're current is for me,
14 you know, kind of illustrates the systematic problem
15 that exists.

16 Q. And so is it your fear that lessons are simply not being
17 learned, despite all the recommendations and reviews and
18 inquiries?

19 A. Absolutely.

20 Q. And so although individual initiatives, such as the "60
21 Seconds" video are very positive and welcome, the key
22 then, if I can sum up what you have said, is there must
23 be following through on the recommendations, monitoring
24 the recommendations and actually seeing change
25 implemented on the ground?

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1 A. Yes, and holding people to account for that. And that
2 is not just about individual officers, this is also
3 about, you know, senior management, because, you know,
4 ultimately, you know, they are accountable for making
5 sure that their organisations are, you know, acting on
6 life, you know, potentially lifesaving recommendations.
7 And it's not like the warnings aren't out there about
8 the risks of restraint and, you know, I think we are --
9 we are definitely at a place where everybody is aware
10 that restraint in and of itself can be fatal.

11 Q. Thank you. Could you give me a moment, please.

12 A. Yes.

13 Q. Thank you very much. I have no further questions.

14 LORD BRACADALE: Are there any other Rule 9 applications?

15 Ms Coles, thank you very much for coming to give
16 evidence to the Inquiry. I'm very grateful for the time
17 you've taken in preparing for that in addition.

18 We're going to adjourn now and you'll then be free
19 to go.

20 A. Okay, thank you.

21 LORD BRACADALE: Inquiry will adjourn until tomorrow at
22 10 o'clock.

23 (3.30 pm)

24 (The hearing was adjourned to 10.00 am on Friday, 27 June
25 2024 day)

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